

CITY OF VANCOUVERREGULAR COUNCIL MEETING

A Regular Meeting of the Council of the City of Vancouver was held on Tuesday, March 7, 1978, in the Council Chamber, commencing at 2:00 p.m.

PRESENT: Mayor Volrich  
Aldermen Bellamy, Brown, Ford, Gerard,  
Gibson, Harcourt, Kennedy,  
Marzari, Puil and Rankin

CLERK TO THE COUNCIL: D.H. Little

PRAYER

The proceedings in the Council Chamber were opened with prayer, offered by the Civic Chaplain, the Reverend Ian Rennie, Associate Professor of Church History at Regent College, Vancouver.

ACKNOWLEDGEMENT

The Mayor acknowledged the presence in the Council Chamber of students from the Employment Orientation for Women Program at King Edward Campus, Vancouver City College, under the direction of their instructor, Ms. Ingrid Kolsten.

'IN CAMERA' MEETING

The Council was advised that there are matters to be considered 'In Camera' later this day.

ADOPTION OF MINUTES

MOVED by Ald. Bellamy,  
SECONDED by Ald. Puil,  
THAT the Minutes of the following meetings be adopted:

Special Council (Public Hearing) - February 16, 1978  
Regular Council - February 21, 1978  
Special Council (Public Hearing) - February 23, 1978.

- CARRIED UNANIMOUSLY

COMMITTEE OF THE WHOLE

MOVED by Ald. Gerard,  
SECONDED by Ald. Ford,  
THAT this Council resolve itself into Committee of the Whole, Mayor Volrich in the Chair.

- CARRIED UNANIMOUSLY

REPORT REFERENCEConcept Plan - Area 10B  
False Creek

Council on November 22, 1977, deferred consideration of the following recommendations of the Standing Committee on Planning and Development contained in its report dated November 10, 1977:

"A. THAT the Concept Plan for Area 10B outlined in the City Manager's report dated November 8, 1977, and the report of the Consultant dated October 20, 1977, be accepted in principle.

cont'd....

Regular Council, March 7, 1978 . . . . . 2

REPORT REFERENCE (cont'd)

Concept Plan - Area 10B  
False Creek (cont'd)

- B. THAT when a satisfactory arrangement with Western Outboard is reached the Director of Finance with the False Creek Development Consultant and Supervisor of Properties, be authorized to continue negotiations with the National Harbours Board for report back, together with recommendations from City officials for the refinement of the Concept Plan to resolve the questions contained in the Manager's report dated November 8, 1977.
- C. THAT, if an agreement acceptable to the City cannot be reached with Western Outboard Ltd., the False Creek Development Consultant be requested to recommend to Council the terms of reference for development of City-owned lands and water lots in Area 10B, excluding Lot K (Western Outboard existing location)."

As suggested by the Standing Committee on Planning and Development at its meeting on February 23, 1978, a report reference on the Concept Plan for Area 10B was arranged for this day.

Mr. D. Sutcliffe, False Creek Development Consultant, gave some introductory remarks on the scheme of development prepared by Rhone & Iredale, Architects and Daon Development Corp. Ltd. Mr. Sutcliffe indicated that a number of issues concerning the Plan, including the height of the proposed Western Outboard building, should be referred for further refining.

Mr. R. Iredale of Rhone & Iredale, described the proposed development scheme for Council's information. He described the various stages and studies leading to the present proposal which was before Council today.

MOVED by Ald. Harcourt,

THAT the recommendations of the Committee contained in its report dated November 10, 1977, be amended and then approved as follows:

- "A. THAT the Concept Plan for Area 10B outlined in the City Manager's report dated November 8, 1977, and the report of the Consultant dated October 20, 1977, be accepted in principle as the basis for continued negotiation and plan refinement, and that, prior to referring the necessary Area Development Plan By-law to a public hearing, the Concept Plan be referred to a public information meeting(s) with a view to obtaining public opinion on the features of the proposals.
- B. THAT, when a satisfactory arrangement with Western Outboard is reached, the Director of Finance with the False Creek Development Consultant and Supervisor of Properties, be authorized to continue negotiations with the National Harbours Board for report back, together with recommendations from City officials for the refinement of the Concept Plan to resolve the questions contained in the Manager's report dated November 8, 1977.
- C. THAT, if an agreement acceptable to the City cannot be reached with Western Outboard Ltd., the False Creek Development Consultant be requested to recommend to Council the terms of reference for development of City-owned lands and water lots in Area 10B, excluding Lot K (Western Outboard existing location)."

- CARRIED

(Aldermen Gerard, Kennedy and Puil opposed)

(Underlining denotes amendment)

cont'd....

REPORT REFERENCE (cont'd)

Concept Plan - Area 10B  
False Creek (cont'd)

MOVED by Ald. Kennedy in amendment,

THAT recommendation A be amended by adding after the words "in principle", "provided no structures project above the level of the bridge".

- LOST

(Aldermen Brown, Ford, Gibson, Harcourt, Marzari  
and the Mayor opposed)

The motion to amend having lost, the motion by Alderman Harcourt was put and CARRIED.

During discussion of this item, the Development Consultant gave an undertaking that any refinements in the proposed Concept Plan for Area 10B will be first submitted to the Planning and Development Committee for consideration and approval.

COMMUNICATIONS OR PETITIONS

1. Grant Request Towards Dinner  
1978 Seminar and Workshop

In a letter dated February 16, 1978, the Secretary of the Licence Inspectors' Association of B.C. requested that the City contribute \$600.00 towards the cost of a dinner at the Association's 1978 Seminar and Workshop. The location of this year's event is the Sandman Inn, Vancouver, on May 25, and 26, 1978.

MOVED by Ald. Marzari,

THAT a grant of \$300.00 to the Licence Inspectors' Association of B.C. towards the cost of a dinner for the delegates to their 1978 Seminar and Workshop, be approved.

- CARRIED BY THE REQUIRED MAJORITY

(Aldermen Brown and Puil opposed)

## 2. Beautification of Archives Pool Area

Before Council this day was a letter dated February 14, 1978, from the B.C. Lions Society for Crippled Children addressed to the City Clerk confirming that the Society will support the proposal to beautify the Archives pool area as a garden of remembrance. The letter stated that the cost of beautifying the Archives pool, which will amount to approximately \$10,000.00, will be collected from the various Lions Clubs of the Vancouver area.

Also before Council was a report of the City Manager dated February 21, 1978, recommending approval of the following recommendations of the City Clerk and the City Architect with respect to the Archives pool area:

"A. That this project be approved and left in the hands of the City Manager, the City Architect and the City Clerk to conclude satisfactorily with the Lions Clubs;

cont'd....

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COMMUNICATIONS OR PETITIONS (cont'd)

Beautification of Archives  
Pool Area (cont'd)

- B. That a letter of appreciation for this most generous offer be forwarded to the organization by the Mayor;
- C. That authority be granted for an afternoon reception on the opening of the garden."

MOVED by Ald. Kennedy,

THAT the recommendation of the City Manager contained in his report dated February 21, 1978, be approved.

- CARRIED UNANIMOUSLY

3. Spring Burning Weekends

The Mayor in a memo dated February 28, 1978, recommended that the Fire By-law be changed to provide the Spring burning period as the first two weekends of April, namely Saturday and Sunday, April 1 and 2 and Saturday and Sunday, April 8 and 9, 1978.

MOVED by Ald. Harcourt,

THAT the recommendation of the Mayor contained in his memo dated February 28, 1978, be approved;

FURTHER THAT the Director of Legal Services be instructed to bring forward the appropriate amending By-law.

- CARRIED UNANIMOUSLY

4. Living Conditions in the  
Downtown Eastside Area

Council noted a communication dated March 3, 1978, from the Downtown Eastside Residents Association requesting permission to address Council on the matter of by-law enforcement in the Downtown Eastside area. Six recommendations which the Association made to the Community Services Committee at its meeting on March 2, 1978, were noted that the Committee's report on this matter will be before Council on March 14, 1978.

MOVED by Ald. Rankin,

THAT the delegation request be granted.

- CARRIED UNANIMOUSLY

CITY MANAGER'S & OTHER REPORTS

A. MANAGER'S REPORT  
MARCH 3, 1978

Works & Utility Matters  
(March 3, 1978)

The Council considered this report which contains three clauses identified as follows:

- Cl. 1: Closure of Portion of Point Grey Road at MacDonald Street
- Cl. 2: False Creek Area 10B - Sewer Construction
- Cl. 3: 1978 Paving Program - Advance Approval of Funds for Drainage Work

cont'd....

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CITY MANAGER'S AND OTHER REPORTS (cont'd)

Works & Utility Matters  
(March 3, 1978) (cont'd)

Clauses 1, 2 and 3

MOVED by Ald. Puil,

THAT the recommendations of the City Manager contained in Clauses 1, 2 and 3 be approved.

- CARRIED UNANIMOUSLY

Building & Planning Matters  
(March 3, 1978)

The Council considered this report which contains four clauses identified as follows:

- Cl. 1: Downtown Eastside N.I.P. - The Japanese Language School
- Cl. 2: Riley Park N.I.P. - Prince Edward Park Improvements
- Cl. 3: Grandview-Woodlands N.I.P. - Park Improvements
- Cl. 4: 1186 Davie Street - Condition of Building

Downtown Eastside N.I.P. - The Japanese Language School (Clause 1)

MOVED by Ald. Gerard,

THAT the recommendation of the City Manager contained in this Clause be approved.

- CARRIED

(Alderman Kennedy opposed)

Clauses 2 and 3

MOVED by Ald. Puil,

THAT the recommendations of the City Manager contained in Clauses 2 and 3 be approved.

- CARRIED UNANIMOUSLY

1186 Davie Street - Condition of Building (Clause 4)

When considering this Clause, Council noted a letter dated March 2, 1978, from the Davie Street Merchants' Association supporting the recommendation of the City Manager in this matter. A similar letter was also received from Mr. Gordon Robson, Owner/Manager of the Rembrandt Hotel.

MOVED by Ald. Puil,

THAT the recommendation of the City Manager contained in this Clause be amended and then approved as follows:

"The registered owner of the property or his agent appear before City Council and show cause why the building at 1186 Davie Street should not be declared a nuisance and ordered demolished, the site levelled and left free of all debris, and the Director of Legal Services be instructed to bring forward the appropriate resolution."

- CARRIED UNANIMOUSLY

(Underlining denotes amendment)

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CITY MANAGER'S AND OTHER REPORTS (cont'd)

Finance Matters  
(March 3, 1978)

The Council considered this report which contains seven clauses identified as follows:

- C1. 1: Investment Matters (Various Funds) December 1977
- C1. 2: Investment Matters (Various Funds) January 1978
- C1. 3: C.F.M. Municipal Research Support Program  
'Performance Accounting for Police Services'
- C1. 4: Requested Refund of Deposit for Orpheum Rental  
Pacific Coast Curling Association
- C1. 5: Construction & Maintenance Division - Temporary  
Help
- C1. 6: City Metric Conversion Budget (1978)
- C1. 7: Provincial Youth Employment Program (PYEP '78)

Clauses 1 and 2

MOVED by Ald. Puil,  
THAT the recommendations of the City Manager contained in  
Clauses 1 and 2 be approved.

- CARRIED UNANIMOUSLY

C.F.M. Municipal Research Support  
Program 'Performance Accounting for  
Police Services' (Clause 3)

MOVED by Ald. Kennedy,  
THAT Vancouver City Council endorse the proposal to develop  
a performance accounting system for the Vancouver Police  
Department; and approve the project proposal attached to the  
City Manager's report dated March 3, 1978, for consideration by  
CFM/MRSP for funding in the amount of \$19,258.00.

- CARRIED UNANIMOUSLY

Requested Refund of Deposit for Orpheum  
Rental - Pacific Coast Curling Associa-  
tion (Clause 4)

MOVED by Ald. Puil,  
THAT no action be taken in this matter.

- CARRIED

(Aldermen Brown, Ford, Harcourt, Marzari and Rankin opposed)

Construction & Maintenance Division  
Temporary Help (Clause 5)

MOVED by Ald. Gerard,  
THAT the recommendation of the City Manager contained in  
this Clause be approved.

- CARRIED

(Alderman Puil opposed)

City Metric Conversion Budget  
(1978) (Clause 6)

MOVED by Ald. Marzari,  
THAT this Clause be referred to the Finance and Administration  
Committee for further consideration.

- LOST

(Aldermen Gerard, Gibson, Harcourt, Kennedy, Puil,  
Rankin and the Mayor opposed)

cont'd....

CITY MANAGER'S AND OTHER REPORTS (cont'd)

**Finance Matters**  
(March 3, 1978) (cont'd)

City Metric Conversion Budget  
(1978) (Clause 6) (cont'd)

MOVED by Ald. Puil,

THAT the recommendation of the City Manager contained in this Clause be approved.

**- CARRIED UNANIMOUSLY**

Provincial Youth Employment Program  
(PYEP '78) (Clause 7)

MOVED by Ald. Brown,  
THAT

- (a) the City participate in PYEP '78;
  - (b) the City's share of the cost of this Program be limited to a maximum of \$30,000 and that the amount be approved in advance of the 1978 Revenue Budget;
  - (c) the Standing Committee on Finance and Administration be authorized to select proposals to be submitted to the Province and to establish priorities among the projects;
  - (d) the City Engineer or his representative be authorized to sign the application forms and the agreement on behalf of the City and to make minor adjustments where necessary.

**- CARRIED UNANIMOUSLY**

Property Matters  
(March 3, 1978)

The Council considered this report which contains ten clauses identified as follows:

- C1. 1: Burrard Street Widening - 1917-1945 Burrard Compensation to Lessee
  - C1. 2: Consolidation of John Hendry Park Site
  - C1. 3: Vancouver Ticket Centre Limited - Lease of Portion of Queen Elizabeth Theatre
  - C1. 4: Establishment of Land for Lane Purposes - 1900 Block West 2nd Avenue
  - C1. 5: Earthquake Insurance - False Creek - Greater Vancouver Floating Home Co-operative
  - C1. 6: Rental Review - 2151 Burrard, Trend Kitchen Centre Ltd.
  - C1. 7: Sale - N/S William between Cassiar and Skeena and N/S William between Rupert and Cassiar Streets
  - C1. 8: Gymnasium Facility - 800 Cassiar Street
  - C1. 9: Sale of 10' Strip of City-owned Land to Abutting Owner - S/S 4000 Block West 20th Avenue
  - C1. 10: Lease Renewal - East of Gladstone, South of Kent Avenue fronting the Fraser River

Clauses 1, 2, 3, 4, 5, 6,  
9 and 10

MOVED by Ald. Brown,

THAT the recommendations of the City Manager contained in Clauses 1, 2, 3, 4, 5, 6, 9 and 10 be approved.

**- CARRIED UNANIMOUSLY**

**cont'd....**

CITY MANAGER'S AND OTHER REPORTS (cont'd)Property Matters  
(March 3, 1978) (cont'd)Sale - N/S William between Cassiar and Skeena and N/S William between Rupert and Cassiar Streets (Clause 7)

Council noted a comment from the City Clerk that in item (b), 'Lot 2' should be changed to read 'Lot 12'.

MOVED by Ald. Brown,

THAT the recommendation of the City Manager contained in this Clause be approved.

- CARRIED UNANIMOUSLY

Gymnasium Facility - 800 Cassiar Street (Clause 8)

MOVED by Ald. Harcourt,

THAT the recommendations of the City Manager be amended and then approved as follows:

- "(a) Inform the Minister of the above developments and possibilities of financing the renovations required.
- (b) Urge the Minister of Housing and Municipal Affairs to lease the gymnasium facility to the City of Vancouver who, in turn, will lease the building to the Adanac Housing Cooperative at a nominal rent with the lease to run concurrently with the main lease on the Cooperative's housing project."

- CARRIED UNANIMOUSLY

(Underlining denotes amendment)

B. N.I.P. Borrowing Authority

MOVED by Ald. Brown,

THAT the recommendation of the City Manager contained in his report dated February 22, 1978, be approved.

- CARRIED UNANIMOUSLY

C. Racial Minority Survey

MOVED by Ald. Brown,

THAT this report of the City Manager dated March 7, 1978, be received for information.

- CARRIED UNANIMOUSLY

I. Report of Standing Committee on Community Services, February 16, 1978

The Council considered this report which contains four clauses identified as follows:

- Cl. 1: D.P.A. - 309 Carrall Street
- Cl. 2: Commodore Hotel, 889 Seymour Street
- Cl. 3: Condition of Property at 5178-5188 Moss Street and 5239-5255 Fairmont Street
- Cl. 4: Heroin Addiction Treatment Program

Clauses 1, 2, 3 and 4

MOVED by Ald. Rankin,

THAT the recommendations of the Committee contained in Clauses 1, 2, 3 and 4 be approved.

- CARRIED UNANIMOUSLY

**Regular Council, March 7, 1978.**

9.

The Council recessed at 3:45 p.m., and following an 'In Camera' meeting in the Mayor's Office, reconvened in the Council Chamber at 5:00 p.m., with the same Members present.

V. Report of Standing Committee  
on Finance and Administration  
(February 23, 1978)

Vancouver Art Gallery,  
(Clause 2)

The Council considered the above report, noting a report dated March 1, 1978 from the Council Committee on the Arts, a letter dated March 3, 1978 from the Vancouver Art Gallery and a report dated March 3, 1978 from the City Manager, all on the same topic.

Mr. Bagshaw, representing the Vancouver Art Gallery, spoke briefly giving his organization's views and supporting the retention of Arthur Erickson as architect for the project.

MOVED by Ald. Brown

THAT recommendation (A) of the Committee be amended and then approved as follows:

\* That Council approve in principle that the present Provincial Courts Buildings be renovated for a new Vancouver Art Gallery at an estimated construction cost of \$11,000,000, inclusive of fees, with the City's contribution consisting of 2.6 million dollars allocated from the Downtown Improvement Reserve and the proceeds from the sale of the present Art Gallery building and site.

**- CARRIED**

(Ald. Kennedy opposed)

MOVED by Ald. Brown

THAT recommendations (B) and (C) of the Committee, as contained in this clause, be approved.

**- CARRIED UNANIMOUSLY**

MOVED by Ald. Brown

THAT recommendation (D) of the Committee be amended and then approved as follows:

\* That the Art Gallery be requested to report to the Committee by July 1, 1978 on commitments received towards their fund-raising efforts, to permit Council to make a final decision at that time.'

**- CARRIED UNANIMOUSLY**

MOVED by Ald. Brown

THAT recommendation (E) of the Committee, reading as follows, be approved:

- 'That the City Manager draw up a list of six architectural firms for the project to be presented to Council "In Camera". '

- LOST

(Ald. Bellamy, Brown, Ford, Gibson, Harcourt,  
Rankin and the Mayor opposed)

\* Underlining Denotes Amendment

Cont'd.....

STANDING COMMITTEE & OTHER REPORTS (Cont'd)

Vancouver Art Gallery (Cont'd)

MOVED by Ald. Brown

THAT recommendation (F) of the Committee, reading as follows  
be approved:

'That the City Manager bring forward a proposal for a partnership arrangement of two architects splitting the contract for the Vancouver Art Gallery project.'

- LOST

(Ald. Bellamy, Brown, Ford, Gerard, Gibson,  
Harcourt, Kennedy, Marzari, Puil,  
Rankin and the Mayor opposed)

MOVED by Ald. Rankin

THAT Arthur Erickson, Architects, be retained as project architects for the new Art Gallery.

- CARRIED

(Ald. Gerard, Kennedy and Puil opposed)

II. Report of Standing Committees on  
Community Services and  
Finance and Administration  
(February 16, 1978)

**Civic Grants Policy and Budget Proposal  
(Clause 1)**

MOVED by Ald. Marzari

THAT recommendations A, B, C and D of the Committee, as contained in this report, be approved.

**- CARRIED UNANIMOUSLY**

MOVED by Ald. Ford

THAT recommendation 'E' of the Committee be approved, but information be included in the form which will show the organization's total operating budget.

**- CARRIED UNANIMOUSLY**

MOVED by Ald. Rankin

THAT the Community Services grants be increased 15% over the  
1977 gross amount.

- LOST

(Ald. Bellamy, Brown, Ford, Gerard, Gibson,  
Harcourt, Kennedy, Puil and the Mayor opposed)

MOVED by Ald. Marzari

THAT recommendation F of the Committee, as contained in this report, be approved.

- CARRIED

(Mayor opposed)

MOVED by Ald. Marzari

THAT recommendations G, H and I of the Committee, as contained in this report, be approved.

**- CARRIED UNANIMOUSLY**

STANDING COMMITTEES & OTHER REPORTS (Cont'd)III. Report of Standing Committee  
on Transportation,  
February 16, 1978

The Council considered this report which contains three clauses identified as follows:

- Cl. 1: Evaluation of Expo Express
- Cl. 2: Relocation of Pedestrian Signal and Bus Stops  
Shaughnessy Hospital Expansion
- Cl. 3: CN/CP Rail Passenger Service Consolidation Proposal

MOVED by Ald. Bellamy

THAT the recommendations of the Committee, as contained in clauses 1, 2 and 3 of this report, be approved.

- CARRIED UNANIMOUSLY

IV. Report of Standing Committee on  
Finance and Administration  
(February 23, 1978)Departmental Review - Police Department,  
(Clause 1)

In considering this report reference was made to a letter from the Vancouver Police Department addressed to Alderman Harcourt concerning conditions in the Skid Road area.

MOVED by Ald. Brown

THAT the recommendations of the Committee, as contained in this clause, be approved.

- CARRIED UNANIMOUSLY

V. Report of Standing Committee  
on Finance & Administration,  
February 23, 1978

The Council considered this report which contains two clauses identified as follows:

- Cl. 1: Cultural Grants 1978
- Cl. 2: Vancouver Art Gallery

Cultural Grants 1978  
(Clause 1)

MOVED by Ald. Brown

THAT Council approve the following grants as recommended by the Committee, subject to conditions outlined by the Social Planning Department:

<u>Organization.</u>	<u>Committee's Recommendation</u>
Arts Club	7,188
Canadian Music (West) Centre	5,000
City Stage	12,000
Community Music School of G.V.	20,100
Gore Street Firehall (Int. Actors' Workshop)	1,952
Metro Theatre	5,000
York Theatre (Vancouver Little Theatre Association)	2,000
Festival Concert Society	5,700
Friends of Chamber Music	380
Playhouse Theatre Centre of B.C.	50,000
Vancouver Bach Choir	3,810

Cont'd.....

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STANDING COMMITTEES & OTHER REPORTS (Cont'd)Cultural Grants 1978 (Cont'd)

<u>Organization</u>	<u>Committee's Recommendation</u>
Vancouver Cantata Society (Ald. Puil and the Mayor opposed)	1,500
Vancouver Chamber Choir	2,000
Vancouver Festival of Choirs (Four Choir Festival)	2,000
Vancouver Opera Association	28,000
Vancouver Symphony Society	136,445
Anna Wyman Dance Theatre	5,500
Carousel Children's Theatre	4,000
Green Thumb Players Society (Mayor opposed)	4,000
Pacific Ballet Theatre Society (Ald. Kennedy and the Mayor opposed)	3,000
Paula Ross Dance Society	2,500
Prism Dance Theatre	1,500
Tamahnous Theatre	4,000
Vancouver New Music Society (Ald. Puil and the Mayor opposed)	2,000
Vancouver Society for Early Music	5,000
Westcoast Actors Society	4,000
B.C. Boys Choir	2,500
Junior Symphony Society	1,000
Kiwanis Music Festival	500
Native Daughters of B.C.	1,000
Vancouver City Hall Choristers	2,000
Acme Theatre	2,000
B.C. Multicultural Association	1,000
Canadian Theatre for the Deaf	1,500
Cecilian Ensemble (Ald. Puil and the Mayor opposed)	1,000
Circus Minimus (Ald. Puil and the Mayor opposed)	500
Dance in Canada (Ald. Puil and the Mayor opposed)	5,000
Gallery Singers (Mayor opposed)	500
Imrram Dance Theatre	750
Janus Theatre	1,000
Mountain Dance Theatre	2,000
Pumps Centre for the Arts Society (Ald. Puil and the Mayor opposed)	1,000
Sepia Junior Players (Mayor opposed)	1,000
Spectrum Theatre (Mayor opposed)	1,000
Terminal City Dance Society (Mayor opposed)	1,000
The Town Waytes (Ald. Puil and the Mayor opposed)	2,000
Vancouver Ballet Society	1,000
Vancouver Chamber Players	800
Vancouver Explorations Workshops Soc. (Ald. Puil and the Mayor opposed)	1,500
Vancouver Junior Club for Performing Arts.	1,000

Cont'd....

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STANDING COMMITTEES & OTHER REPORTS (Cont'd)

Cultural Grants 1978 (Cont'd)

<u>Organization</u>	<u>Committee's Recommendation</u>
Vancouver Society for Days, Months and Years.	1,500
Western Opera (Ald. Puil and the Mayor opposed)	2,000
Vancouver Women's Musical Club.	380
National Metropolitan Opera Auditions (Ald. Puil opposed)	100
Theatre in the Park	7,500
Touchstone Theatre (Ald. Puil and the Mayor opposed)	1,000
	- CARRIED BY THE REQUIRED MAJORITY

MOVED by Ald. Ford

THAT a grant of \$55,750 be approved to the Vancouver East Cultural Centre.

- CARRIED BY THE REQUIRED MAJORITY

R\*

MOVED by Ald. Marzari

THAT a grant of \$4,000 be approved to the New Play Centre.

- CARRIED BY THE REQUIRED MAJORITY

R\*

MOVED by Ald. Brown

THAT a grant of \$2,000 be approved to the Axis Mime Theatre Society.

- LOST NOT HAVING THE REQUIRED MAJORITY

(Ald. Ford, Gerard, Gibson, Puil  
and the Mayor opposed)

MOVED by Ald. Brown

THAT grants not be approved for the following organizations:

Pacific Cinematique,  
British Columbia Drama Association  
Courtney Youth Music Centre,  
Musical Theatre of British Columbia  
New Age Community Centre,  
Sweet Adelines Inc.

- CARRIED UNANIMOUSLY

With the general consent of Council, no action was taken on recommendation 'C' concerning appeals.

Vancouver Art Gallery  
(Clause 2)

For Council action on this clause see pages 9 and 10.

**STANDING COMMITTEES & OTHER REPORTS (Cont'd)**

VI. Council Committee on the Arts  
(March 1, 1978)

At the suggestion of the Mayor, the report dated March 1, 1978, from the Council Committee on the Arts was withdrawn at this time.

RISE FROM COMMITTEE OF THE WHOLE

MOVFD by Ald. Bellamy  
SECONDED by Ald. Gerard

THAT the Committee of the Whole rise and report

**- CARRIED UNANIMOUSLY**

ADOPT REPORT OF COMMITTEE OF THE WHOLE

MOVED by Ald. Bellamy  
SECONDED by Ald. Gerard

THAT the report of the Committee of the Whole be adopted.

**- CARRIED UNANIMOUSLY**

## BY-LAWS

1. BY-LAW TO AMEND BY-LAW NO.3575  
BEING THE ZONING AND DEVELOPMENT  
BY-LAW. (Both Sides of Sasamat St.  
Between Belmont and Hadden Avenues)

MOVED by Ald. Brown  
SECONDED by Ald. Ford

SEARCHED

(Old Bill opposed)

The By-law was read a first time and the Presiding Officer declared the By-law open for discussion and amendments.

There being no amendments, it was

MOVED by Ald. Brown  
SECONDED by Ald. Ford

THAT the By-law be given second and third readings and the Mayor and City Clerk be authorized to sign and seal the By-law.

- CARRIED

(Ald. Puil opposed)

Aldermen Bellamy and Marzari were excused from voting on this By-law.

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BY-LAWS (Cont'd)

2. BY-LAW TO AMEND BY-LAW NO.4054  
BEING THE STREET NAME BY-LAW  
(Champlain Heights Development)

MOVED by Ald. Rankin  
SECONDED by Ald. Gibson  
THAT the By-law be introduced and read a first time.

- CARRIED UNANIMOUSLY

The By-law was read a first time and the Presiding Officer declared the By-law open for discussion and amendments.

There being no amendments, it was

MOVED by Ald. Rankin  
SECONDED by Ald. Gibson  
THAT the By-law be given second and third readings and the Mayor and City Clerk be authorized to sign and seal the By-law.

- CARRIED UNANIMOUSLY

MOTIONS

A. Establishment of Land for Lane Purposes  
1900 Block West 2nd Avenue

MOVED by Ald. Gerard  
SECONDED by Ald. Bellamy

THAT WHEREAS the City of Vancouver is the registered owner of Lots 28 to 31, Block 216, District Lot 526, Plan 590;

AND WHEREAS it is deemed expedient and in the public interest to establish a portion of the above-described land as lane;

THEREFORE BE IT RESOLVED THAT the north two feet of Lots 28 to 31, Block 216, District Lot 526, Plan 590 be and the same is hereby established for lane purposes and declared to form and constitute portion of lane.

- CARRIED UNANIMOUSLY

B. Closing, Stopping Up, Conveying to Abutting Owner & Consolidation (N/S 5th Avenue between Bayswater and Macdonald Streets)

MOVED by Ald. Gerard  
SECONDED by Ald. Bellamy  
THAT WHEREAS

- (1) The City of Vancouver is the owner of all the streets and lanes lying within the limits of the City of Vancouver;
- (2) The South 14 feet of Subdivision "C" of Lots 19 and 20, Block 30, District Lot 192, Plan 3681 was established for road;
- (3) The said South 14 feet is no longer required for road;
- (4) The abutting owner wishes to acquire the said South 14 feet;

THEREFORE BE IT RESOLVED THAT the South 14 feet of Subdivision "C" of Lots 19 and 20, Block 30, District Lot 192, Plan 3681, now road, be closed, stopped up and conveyed to the abutting owner and consolidated with the balance of said Subdivision "C", except the North 4 feet, to form one parcel.

- CARRIED UNANIMOUSLY

Regular Council, March 7, 1978. . . . .

16.

MOTIONS (Cont'd)

1. Jericho Hangar No. 6.

MOVED by Ald. Brown

THAT WHEREAS by letters patent dated May 25, 1976, the Province of British Columbia conveyed to the City of Vancouver District Lots 4565 and 5098 for park purposes;

AND WHEREAS by indenture dated January 1, 1977, the Province of British Columbia leased to the City of Vancouver Lot 7030, Group 1, New Westminster District for a term of twenty (20) years for a public park;

THEREFORE BE IT RESOLVED THAT the Board of Parks and Recreation have the custody, care and management of the said District Lots 4565 and 5098 and the said Lot 7030, Group 1, New Westminster District, all in the City of Vancouver, for park purposes, effective immediately.

- (deferred)

Council noted a request from the Director of the Ne Chi Zu Guild requesting deferment in order to make presentation before Council on April 4, 1978.

MOVED by Ald. Harcourt

SECONDED by Ald. Kennedy

THAT the foregoing motion by Alderman Brown be deferred, pending the hearing of the delegation from the Ne Chi Zu Guild, as requested.

- CARRIED UNANIMOUSLY

\* \* \* \* \*

The Council adjourned at 6:45 p.m.

\* \* \* \* \*

The foregoing are Minutes of the Regular Council Meeting  
of March 7, 1978, adopted on March 14, 1978.

J. W. M. Schenck  
MAYOR

B. N. Pitts  
CITY CLERK

MANAGER'S REPORT

February 21, 1978.

TO: Vancouver City Council  
SUBJECT: Archives Pool Area  
CLASSIFICATION: Recommendation

The City Clerk and the City Architect report as follows:

"There is an area in the front of the Archives building which was constructed originally to accommodate a pool. In view of drainage difficulties which followed and vandalism in the area, it was not practical to continue the use of this area as a pool. As a consequence, the front of the Archives building has been unattractive for quite some time due to the barren appearance and the litter which collects in the pool.

A committee, headed by District Governor E. Porter of the Lions Clubs, has offered to develop this area as a Lions Memorial Garden satisfactory to the City at a maximum cost of \$10,000.00.

Generally, the scheme is to correct the drainage problem, fill to ground level and then develop a very low maintenance garden according to a plan designed by the Park Board and which has the approval of the City officials concerned. Generally, the garden will be in harmony with the neighbouring beach area, containing coloured lighting and a small moving stream.

A Lions Memorial plaque will be suitably located in the garden and a Lions Memorial Book maintained by the Club members will be preserved within the Archives for reference by Lions members, particularly their visitors from various countries.

It is estimated construction of the garden would take approximately 4 to 6 weeks and the City Architect and the Park Board officials estimate the cost within the \$10,000.00 figure.

A letter dated February 14, 1978, from the B.C. Lions Society for Crippled Children, committing the funds, has been submitted to Council.

The Comptroller of Budgets confirms there will be no cost to the City involved as funds will be fully recoverable from the organization.

Recommended that:

- A. this project be approved and left in the hands of the City Manager, the City Architect and the City Clerk to conclude satisfactorily with the Lions Clubs;
- B. a letter of appreciation for this most generous offer be forwarded to the organization by the Mayor;
- C. authority be granted for an afternoon reception on the opening of the garden."

The City Manager RECOMMENDS that the foregoing recommendations of the City Clerk and the City Architect be approved.

MANAGER'S REPORT, MARCH 3, 1978 . . . . . (WORKS: A1 - 1)

WORKS & UTILITY MATTERS  
CITY ENGINEER'S REPORT

RECOMMENDATION

1. Closure of Portion of Point Grey Road at MacDonald Street Adjacent the South 92 Feet of Lot 3, Except Part Included in Explanatory Plan 13440, Now Road, Block 4, District Lot 192, Plan 774

The City Engineer reports as follows:

"An application has been received to purchase a portion of road adjacent to the south 92 feet of Lot 3, except the part included in Explanatory Plan 13440, now road, Block 4, District Lot 192, Plan 774. A 17-foot strip of this lot was established for road when it was planned to widen Point Grey Road to 100 feet. Present planning calls for an 80-foot street width requiring only a 7-foot strip, the remaining 10 feet is not required for road and could be sold.

Therefore, I recommend that all that portion of road shown hatched on the attached sketch be closed, stopped up and conveyed to the abutting owner subject to the following conditions:

- (a) The closed portion of road to be consolidated with the remainder of the south 92 feet of Lot 3, Block 4, District Lot 192, Plan 774.
- (b) The applicant to provide and register a subdivision plan consolidating the closed road with his abutting lands.
- (c) The applicant to pay \$12.50 per square foot for the closed road plus registration fees in accordance with the recommendation of the Supervisor of Properties."

The City Manager RECOMMENDS that the foregoing recommendation of the City Engineer be approved.

\* \* \* \* \*

2. False Creek - Area 10B - Sewer Construction

The False Creek Development Consultant and the City Engineer report as follows:

"City Council on February 21, 1978 approved the recommendation of the City Engineer and Director of Finance in that the City's share of \$156 460 for the Area 10B sewer work be provided by the Property Endowment Fund (\$111 460) and the 1978 Sewers Capital Budget (\$45 000), the other sources of \$135 540 being B. C. C. C. U. and C. M. H. C.

In the report which supported that recommendation it was noted that the total cost of the sewer assumes that the route will go around the Western Outboard site within Area 10 B and if arrangements could be made for an easement with Western Outboard Ltd., the total cost could be reduced by about \$20 000.

Subsequently, Western Outboard Ltd. have agreed to an easement across their present property known as Lot K, Plan 13016, to allow the City to construct a sewer at its expense subject to an easement agreement, of which the following is a summary:

- (a) The easement is to be 30 feet wide in the approximate location shown on the attached drawing noted Schedule 'A'.
- (b) The City to prepare the easement agreement and to pay the cost of registration. The agreement is to be drawn to the satisfaction of the solicitor of Western Outboard Ltd., The Director of Legal Services and the City Engineer.

cont'd.....

MANAGER'S REPORT, MARCH 3, 1978 . . . . . (WORKS: A1 - 2)

Clause No. 2 continued:

- (c) No buildings other than that part of the existing office which intrudes upon the easement, are to be erected over the easement. This restriction does not prevent the easement area being improved by landscaping, asphalt, concrete or gravel surfacing, curbs, fencing or garbage containers.
- (d) The City to have the right to enter the easement area at any time to alter, enlarge, remove, repair, renew, maintain, inspect and replace the sewer.
- (e) The City will restore the disturbed area to a condition similar to that which existed prior to the City entering the area for the purpose of construction or subsequent alteration of the sewer.
- (f) The City will hold Western Outboard Ltd. harmless against any claims that may result from the construction or subsequent alteration of the sewer.
- (g) In the event that the current negotiations between the City and Western Outboard Ltd. are not brought to a conclusion and Western Outboard Ltd. do not relocate, the City will abandon at its expense, that part of the sewer passing through Lot K and will cancel the easement agreement.

It should be noted by Council that negotiations with respect to the exchange of property between Western Outboard Ltd. and the City of Vancouver were the subject of a report to the Standing Committee on Planning and Development on February 23, 1978, and will be considered by Council shortly.

The easement as described takes into account the requirements of the Design Concept for Area 10 B which was deferred pending a result of those negotiations and will result in a saving in the total capital cost of the sewer of \$24,000.

It is the opinion of the Development Consultant that the conditions of the agreement described above are entirely satisfactory, and because the sewer construction is underway and must be completed shortly, the Development Consultant and the City Engineer recommend that:

- A. The City approve the sewer easement.
- B. The Director of Legal Services be requested to prepare an easement agreement taking into account items (a)-(g) above, for execution between the City and Western Outboard Ltd."

The City Manager RECOMMENDS that the above recommendations of the False Creek Development Consultant and the City Engineer be approved.

3. 1978 Paving Program - Advance Approval of Funds for Drainage Work

The City Engineer reports as follows:

"Many of the lanes scheduled to go to the March 30, 1978 Court of Revision will require installation of new catch basins. Due to the amount of work involved and the time required, it is advisable that the work be commenced as soon as possible. This will take advantage of crew availability and will not delay the paving program.

Funds for this work will be available with the approval of the 1978 Streets Capital Budget, however, in order to proceed with the work, funds should be provided in advance.

It is recommended that \$93 100 be approved for catch basin installation in advance of the 1978 Streets Capital Budget."

The City Manager RECOMMENDS that the recommendation of the City Engineer be approved.

BUILDING AND PLANNING MATTERSRECOMMENDATION:

1. Downtown Eastside N.I.P. Appropriation:  
The Japanese Language School

The Director of Planning reports as follows:

"INTRODUCTION/PURPOSE OF REPORT

On September 28, 1976 Council approved the Downtown Eastside N.I.P. Concept Plan which allocated \$150,000 to improve Japanese Community Facilities. Policy 12 of the Concept Plan states 'that encouragement be given to the Japanese community to preserve and expand their culture and facilities in the area.' The purpose of this report is to recommend the appropriation of a portion of the Japanese facilities allocation for the rehabilitation of the Japanese Language School.

BACKGROUND

The Oppenheimer Park Area has historical significance for the Japanese-Canadian community, as the area of the first Japanese settlement in Vancouver. The evacuation of the Japanese population during the war years disrupted the community, and post-war Japanese resettlement tended to be dispersed throughout the City. However, the cultural centre, and to a lesser degree, the commercial centre of the Japanese Community remained in the Oppenheimer Park area.

JAPANESE LANGUAGE SCHOOL

The Japanese Language School built in 1914 and located at 475 Alexander Street, is one of the primary cultural facilities used by the Japanese-Canadian community of Vancouver. The School provides space for Japanese language instruction, meeting rooms for cultural groups and a hall for banquets and performances. A large number of Japanese-Canadian social and cultural organizations make use of this facility.

The Japanese Language School is incorporated as a non-profit society under the Societies Act and is run by an elected board of trustees, called the Ijikai. The costs of operation and maintenance of the building are borne by the School Society members and all necessary work, both managerial and maintenance is performed by volunteers. Due to the School's limited financial resources, much needed repairs to the building have remained undone. Renovation work required to bring the building up to city inspection standards includes repairs to the roof, electrical, plumbing and heating systems. An estimate of the renovation costs is attached (Appendix I). The estimate includes costs of materials and specialized labour only, with general labour being provided by volunteers. It should be noted that any renovation expenditure above the \$50,000 N.I.P. allocation will be the responsibility of the Japanese Language School Society.

In order to meet the N.I.P. requirement for facilities not owned by the municipality, the Japanese Language School Society is prepared to enter into agreements with the City assuring access to the facility to the area population for a minimum of eight years, and agreeing to an annual review of the rental schedule.

The Oppenheimer Area Planning Committee has recommended that N.I.P. funding be allocated to the Japanese Language School for the renovation of the building to extend its life and to meet required city standards.

The Central Mortgage & Housing Corporation has been advised of this proposal and concurs with the recommendations for funding of this project.

FUNDING

The funding formula is based on Section D-14 of the N.I.P. Operator's Handbook, which states that a facility not owned by a Municipality is eligible for a federal contribution which is 50% of the Municipality's

Manager's Report, March 3, 1978 . . . . . (BUILDING: A-4 - 2)

Clause 1 Cont'd

total expenditure for the project. The Provincial contribution is 50% of the Federal contribution.

Recommendations

The Director of Planning recommends:

- A. That Council approve the appropriation of \$50,000 from the Downtown Eastside N.I.P. Budget Account 896/9204 (Japanese Community Facilities Category) as a capital grant, for the renovation of the Japanese Language School, costs to be shared as follows:

Federal	(28.57%)	= \$14,285.00
Provincial	(14.29%)	= \$ 7,145.00
City	(57.14%)	= \$28,570.00.

- B. That the City enter into a legal agreement with the Japanese Language School Society, satisfactory to the Director of Planning and the Director of Legal Services, assuring that the general neighbourhood population will have access to the facility at 475 Alexander Street for a minimum of eight years, and that a review of the School's rental structure will be undertaken annually."

The City Manager RECOMMENDS that the recommendations of the Director of Planning be approved.

2. Riley Park N.I.P. Appropriation of Funds:  
Prince Edward Park Improvements

The Director of Planning reports as follows:

"On July 26, 1977, City Council approved the Riley Park N.I.P. Concept Plan which included an allocation of \$267,000.00 for improvements to local parks. The purpose of this report is to recommend the appropriation of a portion of these funds to make additions and changes to Prince Edward Park.

Prince Edward Park is located adjacent to David Livingstone Elementary School bounded on the west by Sophia Street, on the east by Prince Edward Street and on the north by 21st Avenue. Prince Edward Park is presently developed with a small childrens' play area, a wading pool and a playing field. The Riley Park Citizens N.I.P. Planning Committee found in discussions with Park Board staff, the Team Police, Tupper and Livingstone School students and local residents that the major problems in the park include:

- a need for barriers to prevent cars from driving on the park;
- lack of recreational provisions for seniors and young adults in the park; and
- inadequate field drainage and minimum play equipment limiting usefulness of the playground.

The intention of the Citizens' N.I.P. Committee is to resolve these existing problems while increasing recreation facilities in the park and generally making the space more attractive. To determine exact improvements, Design-Ins were held in October, 1977, involving approximately 110 local people of all ages. This was followed by individual discussions with various people living and working in the vicinity.

Beyond resolving existing problems, proposed new facilities would include an expanded childrens' play area, a skateboard track for older children, a fitness circuit for adults and viewing/seating areas for older people. A detailed listing of proposed improvements and estimated costs are attached as Appendix A, based on a design scheme that has been agreed upon by the Riley Park Citizens N.I.P. Planning Committee, the Vancouver Park Board and other affected local residents.

Manager's Report, March 3, 1978 . . . . . (BUILDING: A-4 - 3)

Clause 2 Cont'd

The Central Mortgage and Housing Corporation has been advised of this proposed expenditure and concurs with the recommendation for funding of this project. The total cost for the playground improvements is \$70,000.00.

The Director of Planning recommends that Council approve an expenditure of \$70,000.00 to be appropriated from Riley Park N.I.P. Social and Recreational Facilities Budget Account #898/9412 for improvements to Prince Edward Park, costs to be shared as follows:

C.M.H.C.	(50% of total)	\$35,000.00
Province of B.C.	(25% of total)	\$17,500.00
City of Vancouver	(25% of total)	\$17,500.00 "

The City Manager RECOMMENDS that the recommendation of the Director of Planning be approved.

3. Grandview-Woodland N.I.P. Appropriation of Funds: Park Improvements

The Director of Planning reports as follows:

"On July 12, 1977 Council approved the Grandview-Woodland N.I.P. Concept Plan which included an allocation of \$460,000.00 for improvements to five City parks in the N.I.P. area. The Concept Plan specified that the existing tennis courts at Grandview and Garden Parks would be upgraded. The purpose of this report is to recommend that Council appropriate funds for the reconstruction of these tennis courts, and for the installation of park identification signs at Victoria, Grandview, McSpadden and Garden Parks.

Beginning in November, 1977 the Grandview-Woodland N.I.P. Committee and the staff of the Vancouver Park Board began preparing detailed improvement plans for Victoria, Grandview, McSpadden, Templeton, and Garden Parks. The planning process for each park will involve contact with the residents of surrounding neighbourhoods, and with special residents groups which use the parks, to ensure that required improvements are carried out as much as possible in accordance with local needs and circumstances. This planning process is expected to be concluded at the end of 1978, with construction of improvements on the first park, Victoria, beginning in the summer months of 1978.

While these detailed improvement plans are being prepared, the N.I.P. Committee considers it appropriate that the badly deteriorated tennis courts at Grandview and Garden Parks be reconstructed in time for the 1978 tennis season. In neither park is it expected that the tennis court location would be changed in the final park plan. Park Board staff would prepare the sub-base for the courts; final surfacing and fencing would be tendered to a private contractor. The Park Board staff have estimated the cost of this project to be \$40,000.00 and \$30,000.00 for Grandview and Garden Parks respectively, with an additional 15 per cent contingency margin required to allow for unforeseen problems that could be encountered once the existing tennis court surfaces are removed and the sub-base examined.

Grandview Park Tennis Courts (3)	\$ 40,000.00
15% Contingency	<u>6,000.00</u>
	\$ 46,000.00
Garden Park Tennis Courts (3)	\$ 30,000.00
15% Contingency	<u>4,500.00</u>
	\$ 34,500.00
Total	\$ 80,500.00

In addition, the Park Board staff have proposed that park identification signs be installed at Grandview, Victoria, Garden, and McSpadden Parks. The signs would also be used to publicise proposed N.I.P. improvements

Manager's Report, March 3, 1978 . . . . . (BUILDING: A-4 - 4)

Clause 3 Cont'd

that are to be carried out on the parks; the main portion of the sign would remain as a permanent fixture after improvements are completed. The cost of constructing and installing the four signs has been estimated at \$1680.00 plus 15% contingency for a total of \$1932.00.

The Grandview-Woodland Planning Office believes that these improvements should be carried out soon, to assist in efforts to interest local residents in further park improvements. They can be implemented without removing future design options for the parks. C.M.H.C. has been informed of these proposals and also concurs.

The Director of Planning recommends:

- A. That City Council appropriate \$80,500.00 from the Parks allocation of the Grandview-Woodland N.I.P. Concept Plan for reconstruction of tennis courts at Grandview and Garden Parks, costs to be shared as follows:

C.M.H.C.	-	\$ 40,250.00
Province of B.C.	-	\$ 20,125.00
City of Vancouver	-	\$ 20,125.00

- B. That City Council appropriate \$1,932.00 from the Parks allocation of the Grandview-Woodland N.I.P. Concept Plan for construction and installation of park identification signs at Grandview, Victoria, McSpadden and Garden Parks, costs to be shared as follows:

C.M.H.C.	-	\$ 966.00
Province of B.C.	-	\$ 483.00
City of Vancouver	-	\$ 483.00"

The City Manager RECOMMENDS that the recommendations of the Director of Planning be approved.

4. 1186 Davie Street -  
Condition of Building

The Director of Permits and Licenses reports as follows:

" In January, 1977, two fires caused extensive damage to 1186 Davie. The building had been used as residential rental accommodation containing one dwelling unit, three housekeeping units and five sleeping rooms. The Zoning and Development By-law prohibits demolition of such residential accommodations unless a Development Permit was granted and substantial building plans prepared. This requirement delayed the request of Mr. W. D. Thomsett of Abbott Realty, agent for the owner, to obtain a permit to demolish for they had no development proposal at that time.

In February, 1977, the agent contacted the City Building Inspector regarding the permit for demolition. Inspection showed that the damage was in excess of 60% of the building and that an excessive amount of money would be needed to restore it to a usable condition. In view of this, the City Building Inspector agreed to issue a demolition permit. Before the granting of the permit, however, the owner arrived from San Francisco and was made aware that the building was to be demolished. The owner advised the Department that he did not want it removed but would make the site safe by fencing the street side and boarding-up the accessible openings in the building.

For over a year now this site has been left in an unsightly, unclean state and the building left in a dilapidated and deteriorating condition. The merchants of the area have expressed concern for the nuisance that this site creates and that it is offensive to the surrounding properties.

Manager's Report, March 3, 1978 . . . . . (BUILDING: A-4 - 5)

Clause 4 Cont'd

The City Building Inspector has made several inspections of the site during the past year and concurs with the views expressed by the merchants. It is therefore recommended that the registered owner of the property or his agent appear before City Council and show cause why the building at 1186 Davie should not be declared a nuisance and ordered demolished, the site levelled and left free of all debris."

The City Manager RECOMMENDS that the recommendation of the Director of Permits and Licenses be approved.

FOR COUNCIL ACTION SEE PAGE(S) 379

A-7

## MANAGER'S REPORT, MARCH 3, 1978 . . . . . (FINANCE: A7-1)

FINANCE MATTERSRECOMMENDATION:1. Investment Matters (Various Funds) December 1977

The Director of Finance reports as follows:

"(a) Security Transactions during the month of December 1977.

(b) Summary of Securities held by the General and Capital Accounts.

(a) SECURITY TRANSACTIONS DURING THE MONTH OF DECEMBER 19771. GENERAL AND CAPITAL ACCOUNT TRANSACTIONS (PURCHASES)

<u>Date</u>	<u>Type of Security</u>	<u>Maturity Date</u>	<u>Maturity Value</u>	<u>Cost</u>	<u>Term Days</u>	<u>Annual Yield %</u>
<u>Chartered Bank Deposit Receipts and Government Notes</u>						
Dec. 1	Mercantile Bank of Canada	Dec.30/77	\$ 1,005,879.45	\$1,000,000.00	29	7.40
6	Mercantile Bank of Canada	Mar. 1/78	1,526,023.97	1,500,000.00	85	7.45
6	Vancouver City Savings Credit Union	May 15/78	2,583,835.62	2,500,000.00	160	7.65
7	Mercantile Bank of Canada	Feb.15/78	1,014,191.78	1,000,000.00	70	7.40
7	Bank of Montreal	Dec.13/77	1,001,068.49	1,000,000.00	6	6.50
15	Bank of Montreal	Dec.16/77	3,500,479.45	3,500,000.00	1	5.00
16	Bank of Montreal	Dec.22/77	1,000,986.30	1,000,000.00	6	6.00
16	Bank of Montreal	Dec.28/77	1,002,136.99	1,000,000.00	12	6.50
16	Toronto Dominion Bank	Feb. 15/78	1,518,174.66	1,500,000.00	61	7.25
19	Mercantile Bank of Canada	Dec.28/77	1,001,664.38	1,000,000.00	9	6.75
22	Mercantile Bank of Canada	Mar.15/78	3,049,458.90	3,000,000.00	83	7.25
28	Bank of British Columbia	Feb.16/78	1,009,890.41	1,000,000.00	50	7.22
30	Bank of British Columbia	Jan. 3/78	1,500,821.92	1,500,000.00	4	5.00
			\$20,714,612.32	\$20,500,000.00		

2. SINKING FUND TRANSACTIONS (PURCHASES)

<u>Date</u>	<u>Type of Security</u>	<u>Maturity Date</u>	<u>Maturity Value</u>	<u>Price</u>	<u>Cost</u>	<u>Term Yrs.Mos.</u>	<u>Yield %</u>
<u>Debentures</u>							
Dec. 5	City of Vancouver 6.25% April 15/80	\$ 5,000.00	95.88	\$ 4,794.00	2/4	8.20	
<u>Chartered Bank Deposit Receipts and Government Notes</u>							
Dec. 30	Bank of British Columbia Jan.4/78	\$1,325,916.61		\$1,325,000.00	5	5.05	
		\$1,330,916.61		\$1,329,794.00			

SINKING FUND TRANSACTIONS (SALES)

<u>Date</u>	<u>Type of Security</u>	<u>Maturity Date</u>	<u>Maturity Value</u>	<u>Sale Price</u>	<u>Cost</u>	<u>Term Yrs.Mos.</u>	<u>Yield %</u>
<u>Debentures</u>							
Dec. 19	City of Vancouver 10.00% Dec.16/94	\$ 25,000.00	\$ 25,750.00	\$ 25,651.42	17/-	9.64	

cont'd.....

MANAGER'S REPORT, MARCH 3, 1978 . . . . . (FINANCE: A7-2)

Clause #1 continued:

3. CEMETERY CARE FUND (PURCHASES)

Date	Type of Security	Maturity Date	Maturity Value	Price	Cost	Term Yrs.	Mos.	Yield %
<u>Debentures</u>								
Dec. 14	City of Vancouver	8.00% Apr. 2/93	\$ 3,000.00	88.75	\$ 2,662.50	15/4		9.40
14	City of Vancouver	6.00% June 15/80	1,000.00	94.90	949.00	2/6		8.30
14	City of Vancouver	10.00% Dec. 16/94	1,000.00	102.50	1,025.00	17/-		9.70
15	City of Vancouver	8.00% Apr. 2/93	3,000.00	89.10	2,673.00	15/4		9.35
16	City of Vancouver	6.00% June 15/80	5,000.00	95.00	4,750.00	2/6		8.29
			\$ 13,000.00		\$ 12,059.50			

(b) SUMMARY OF SECURITIES HELD BY THE GENERAL AND CAPITAL ACCOUNTS ONLY - AS AT DECEMBER 31, 1977

Type of Security	Par or Maturity Value	Cash or Book Value
<u>Short Term</u>		
Chartered Bank Deposit Receipts and Government Notes	\$ 48,368,981.70	\$ 47,152,180.00"

The Director of Finance recommends that the above transactions be approved.

The City Manager RECOMMENDS that the foregoing recommendation of the Director of Finance be approved.

2. Investment Matters (Various Funds) January 1978

The Director of Finance reports as follows:

- "(a) Security Transactions during the month of January 1978.
- (b) Summary of Securities held by the General and Capital Accounts.

(a) SECURITY TRANSACTIONS DURING THE MONTH OF JANUARY 1978

1. GENERAL AND CAPITAL ACCOUNT TRANSACTIONS (PURCHASES)

Date	Type of Security	Maturity Date	Maturity Value	Cost	Term Days	Annual Yield %
<u>Chartered Bank Deposit Receipts and Government Notes</u>						
Jan. 3	Mercantile Bank of Canada	Jan. 5/78	\$ 1,000,410.96	\$ 1,000,000.00	2	7.50
3	Mercantile Bank of Canada	Apr. 14/78	2,040,400.00	2,000,000.00	101	7.30
5	Bank of British Columbia	Jan. 6/78	750,146.92	750,000.00	1	7.15
6	Bank of Montreal	Jan. 9/78	1,000,328.77	1,000,000.00	3	4.00
9	Mercantile Bank of Canada	Mar. 2/78	1,010,257.53	1,000,000.00	52	7.20
10	Toronto Dominion Bank	Jan. 12/78	750,267.12	750,000.00	2	6.50
12	Bank of Montreal	Mar. 31/78	1,015,557.26	1,000,000.00	78	7.28
13	Bank of Montreal	Jan. 17/78	2,001,095.89	2,000,000.00	4	5.00
13	Vancouver City Savings Credit Union	Mar. 15/78	1,012,133.15	1,000,000.00	61	7.26
16	Bank of British Columbia	Apr. 14/78	2,544,301.37	2,500,000.00	88	7.35
17	Canadian Imperial Bank of Commerce	Apr. 3/78	2,030,233.42	2,000,000.00	76	7.26
18	Toronto Dominion Bank	Jan. 24/78	1,001,027.40	1,000,000.00	6	6.25
19	Bank of British Columbia	May 15/78	2,046,844.93	2,000,000.00	116	7.37

cont'd.....

## MANAGER'S REPORT, MARCH 3, 1978 . . . . . (FINANCE: A7-3)

Clause #2 continued:

24	Mercantile Bank of Canada	Jan.25/78	1,500,277.40	1,500,000.00	1	6.75
25	Mercantile Bank of Canada	May 15/78	3,066,000.00	3,000,000.00	110	7.30
25	Vancouver City Savings Credit Union	May 16/78	2,556,260.27	2,500,000.00	111	7.40
26	Royal Bank of Canada	Feb.22/78	2,000,000.00	1,989,697.18	27	7.00
26	Bank of British Columbia	Feb.21/78	1,000,000.00	994,970.00	26	7.10
26	Bank of Montreal	Jan.27/78	1,500,123.29	1,500,000.00	1	3.00
27	Mercantile Bank of Canada	Mar.23/78	2,500,000.00	2,473,167.82	55	7.20
27	Mercantile Bank of Canada	Apr. 3/78	1,012,928.77	1,000,000.00	66	7.15
30	Bank of Montreal	Jan.31/78	1,000,095.89	1,000,000.00	1	3.50
30	Bank of British Columbia	May 23/78	2,556,886.99	2,500,000.00	113	7.35
31	Bank of British Columbia	Feb.28/78	2,010,985.21	2,000,000.00	28	7.16
31	Bank of British Columbia	Mar.31/78	1,011,783.84	1,000,000.00	59	7.29
31	Bank of British Columbia	May 1/78	3,054,443.84	3,000,000.00	90	7.36
			\$42,972,790.22	\$42,457,835.00		

2. SINKING FUND TRANSACTIONS (PURCHASES)

Date	<u>Debentures</u> <u>Type of Security</u>	Maturity <u>Date</u>	Maturity <u>Value</u>	Price	Cost	Term <u>Yrs.</u> <u>Mos.</u>	Yield <u>%</u>
Jan.16	City of Vancouver 8.00%	Apr. 2/93	\$ 10,000.00	88.75	\$ 8,875.00	15/1	9.40
20	City of Vancouver 8.75%	Sept.30/88	US 150,000.00	US 99.75	US 149,625.00	10/7	8.80
20	City of Vancouver 6.00%	June 15/80	100,000.00	94.97	94,970.00	2/5	8.35
25	City of Vancouver 5.00%	May 1/78	5,000.00	99.23	4,961.50	/4	7.40
31	City of Vancouver 6.00%	June 15/80	5,000.00	95.02	4,751.00	2/5	8.35
31	City of Vancouver 8.00%	Apr. 1/91	1,000.00	88.84	888.40	13/3	9.50
			\$ CAN 121,000.00		\$ CAN 114,445.90		
			\$ US 150,000.00		\$ US 149,625.00		

Chartered Bank Deposit Receipts and Government NotesDays

Jan. 4	Bank of British Columbia	May 1/78	\$ 1,300,000.00	\$ 1,269,606.00	117	7.47
4	B.C. Hydro	May 1/78	25,598.62	25,000.00	117	7.47
			1,325,598.62	1,294,606.00		
			\$ CAN 1,446,598.62	\$ CAN 1,409,051.90		
			\$ US 150,000.00	\$ US 149,625.00		

(b) SUMMARY OF SECURITIES HELD BY THE GENERAL AND CAPITAL ACCOUNTS ONLY - AS AT JANUARY 31, 1978.

Type of Security	Par or Maturity Value	Cash or Book Value
<u>Short Term</u>		
Chartered Bank Deposit Receipts and Government Notes	\$ 60,813,728.09	\$ 59,657,835.00"

The Director of Finance recommends that the above transactions be approved.

The City Manager RECOMMENDS that the foregoing recommendation of the Director of Finance be approved.

cont'd.....

MANAGER'S REPORT, MARCH 3, 1978 . . . . . (FINANCE: A7-4)

CONSIDERATION:

3. Canadian Federation of Municipalities,  
Municipal Research Support Program, Project  
Proposal: "Performance Accounting for Police Services"

The Chief Constable and the Director of Social Planning report as follows:

The Problem

There has been for some time now a growing awareness on the part of police management that the regular allocative changes in manpower and resources among police programs, organizational units, work shifts and areas of the City must be monitored and evaluated in order to determine what effect these changes are having upon police productivity and effectiveness. For example, the Inspector in charge of the south-west sector of Vancouver City may wish to determine the decline in juvenile crime as a result of assigning a squad of police constables to a school liaison program in the area. The Superintendent of the Patrol Division may wish to assess the improvement in response time and the reduction in criminal victimization as a result of assigning two additional patrol cars per shift to the West End area of the City. The Sergeant in charge of the Robberies Squad of the Investigation Division may wish to know the decline in the clearance rate for robberies (number of robberies where suspects have been arrested and charged relative to the total number of robberies that have occurred) as a result of losing three Detectives to another squad of the Division.

Police officials may feel that more policemen are needed in the streets but cannot provide City Council with the concrete evidence of need that would persuade Council to grant their request. Police managers and supervisors at V.P.D. are experimenting with new organizational forms, new resource allocative models and new operational strategies, but are unable to generate tangible proof that these changes have influenced police productivity and effectiveness. Police managers and supervisors are continually asking the question, to what extent are daily, weekly and monthly allocative changes in police manpower and resources affecting police productivity and effectiveness. To date, no acceptable answer to this dilemma has been forthcoming.

This dilemma is caused by several deficiencies in the police manager's kit of evaluative tools. These are: few empirical measures of productivity or effectiveness have been identified; most of the traditional measures currently in use are indicators of productivity, not effectiveness; often no distinction is made between measures of productivity and measures of effectiveness thereby focusing management's attention on work done, not results accomplished; and, the conceptual tools, analytical framework and evaluative process with which these measures could be integrated into the decision-making process are presently inadequate and undeveloped.

In 1974, a preliminary study of the Patrol Division of the Vancouver Police Department was undertaken in order to determine the practical feasibility of a police performance accounting system, the role such a system could play in the day-to-day decision-making process, and the benefits which would accrue to management through its use.

While this study has accomplished much of the groundwork necessary for making police performance accounting a reality, there is urgent need for refinement and extension of the work before it can be introduced in a practical work setting.

The Proposal

To this end a Project proposal has been prepared for submission to the Canadian Federation of Municipalities, Municipal Research

cont'd.....

MANAGER'S REPORT, MARCH 3, 1978 . . . . . (FINANCE: A7-5)

Clause #3 continued:

Support Program. The goal of the Project prepared by the Chief Constable and the Director of Social Planning, is to refine the conceptual tools, analytical framework and evaluative process which comprise the Police Performance Accounting System, and to extend its application to the Investigation and Traffic Divisions of the Vancouver Police Department.

The funds to be requested from CFM/MRSP total \$19,258 and breakdown as follows:

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1 Social Planner III (The Project Director) 5 months (part-time) @ \$2,354 . . . . .	\$11,770
1 Research Consultant (equivalent to Social Planning Analyst) 3 months (part-time) @ \$1,496 .	4,488
Travel to 3 American* law enforcement agencies where progress towards developing performance accounts is most advanced . . . . .	3,000
<b>TOTAL FUNDS REQUESTED . . . . .</b>	
	<b>\$19,258</b>

\* To our knowledge, no Canadian law enforcement agency is currently proceeding in this direction. This makes the project of special interest to other Canadian Cities and increases its likelihood of funding.

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The City's contribution is in the form of a commitment of In-House staff time, and a nominal amount for materials and supplies. No new commitment of City funds is required to complete the Project. The City's staff time contribution breaks down as follows:

1 Police Inspector (Head, Planning & Research Section) 2 months (part-time) @ 2,530 . . . . .	\$ 5,060
1 Police Sergeant (Senior Research Analyst, Planning and Research Section) 4 months (part-time) @ \$1,897 . . . . .	7,588
Survey Supplies, Discussion Group and Workshop Materials . . . . .	1,000
<b>TOTAL CITY SHARE . . . . .</b>	
	<b>\$13,648</b>

Total Project Cost: \$32,686  
 % CFM/MRSP Request: 58%

The Project is planned to begin April, 1978 and be completed by the end of the year.

The Chief Constable and the Director of Social Planning recommend:

That Vancouver City Council endorse the proposal to develop a performance accounting system for the Vancouver Police Department; and approve the project proposal attached to the report for consideration by CFM/MRSP for funding in the amount of \$19,258.

The City Manager notes that the deadline for submissions under this program was February 15, and Council submitted several applications at the time. The Director of Social Planning has contacted officials of the FCM, had sent them an advance copy of this report before February 15, and has their agreement that they would consider this application if Council approved it.

The City Manager submits the proposal for Council's CONSIDERATION.

## MANAGER'S REPORT, MARCH 3, 1978 . . . . . (FINANCE: A7-6)

4. Requested Refund of Deposit for Orpheum Rental  
- Pacific Coast Curling Association

The Manager of Civic Theatres reports as follows:

"Mr. Don McRae, General Chairman, Brier '78, in a letter dated February 2, 1978, advised as follows:

'On March 21, 1977, Mr. Dal Richards who acts as a member of our Hospitality Committee, wrote to Mr. Ian Dobbin to arrange for use of The Orpheum on Sunday evening, March 5, 1978. It was planned at that time to entertain our visitors and others at a concert which we hoped would be arranged in such a way as to be self sustaining, and result in only minor expense to our Committee. Our cheque for \$200.00 was enclosed as a deposit.

A few weeks ago because of conflicting functions, it was decided to abandon the concert, and through a misunderstanding, Mr. Dobbin was not advised of this decision until this week. He advises that our application for a refund of our \$200.00 deposit must be made to your office, to be considered by members of City Council.

We regret the delay in providing the information, and would hope that favorable consideration may be given to this, our application for refund.'

The requirement of a deposit of \$200.00 is based on the fact that when a booking is confirmed we hold the theatre for that organization and thereby deny its use to all others. If the cancellation is more than 60 days prior to the event the deposit is returned. If the cancellation is within the prior 60 day period this gives little opportunity for rebooking the date and the \$200.00 is forfeited as liquidated damages as we have usually refused other offers of rental and the theatre goes dark that night. There are no exceptions to this in the rental agreement such as illness, death, acts of god or forgetfulness. The City may of course make a grant to the Pacific Coast Curling Association.

The foregoing report is submitted for the consideration of Council."

The City Manager submits the foregoing report of the Manager of Civic Theatres for the CONSIDERATION of Council.

RECOMMENDATION:

5. Construction & Maintenance Division  
- Temporary Help

The Director of Permits and Licenses reports as follows:

"The present workload of the Construction & Maintenance Division is extremely heavy and will remain so for at least the next six months until certain major projects are completed. It is not possible to predict the workload after that six months period since it depends in a large measure on the number and complexity of the projects that develop during that period. The workload has been increasing over the past few years but the Division has handled the work by employing temporary staff members whose salaries have been charged to L.I.P., various Capital accounts and temporary help, however these methods of funding have been exhausted. Our latest temporary employee, a Construction Assistant, has been with us for well over a year and is handling such projects as office alterations at City Hall and Health Units, handicapped requirements in City buildings, determining needs to meet City requirements for the new Central and Ferry Hotels, and sundry smaller alterations and improvement projects in City buildings.

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MANAGER'S REPORT, MARCH 3, 1978 . . . . . (FINANCE: A7-7)

Clause #5 continued:

From our past experience it would appear that an additional permanent staff member will be required however we are withholding this request until a very large project, the alterations to the Public Safety Building and the Police Annex, is completed and we can then give a better analysis of our workload, however in order to adequately handle the present workload it is necessary to hire a temporary Construction Assistant for a six month period.

It is therefore recommended that the Construction & Maintenance Division Salaries Temporary Help Account No. 8401/4 be increased to \$8,586 for a temporary Construction Assistant for a six month period, and Account No. 8401/5 be increased in the amount of \$746 to provide fringe benefits for this position."

The City Manager RECOMMENDS the foregoing recommendation of the Director of Permits and Licenses be approved.

6. City Metric Conversion Budget (1978)

The City Engineer in his capacity as City Metric Co-ordinator, reports as follows:

"On March 15, 1977, City Council approved the metric conversion program for the City. The program included plans for the creation of a Metric Conversion Committee to 'develop conversion plans for their civic departments, develop conversion budgets, and schedule training and education seminars where necessary'. To date, the Committee has held seven meetings. As a result of the co-ordinated efforts of the Committee, conversion plans within civic departments have been progressing in conformity with the Federal timetable. Numerous metric training programs have been implemented, a briefing of Department Heads has been held, traffic speed and distance signs have been converted, and substantial land surveying work has been carried out in metric.

The City is heavily affected by the conversion of the Construction Industry, which officially began as of January 1, 1978. Already, the Engineering Department has undertaken two metric pilot construction projects - one a sewers project (completed), another a streets project (underway). These two projects have initiated the processes of conversion of engineering design standards and applicable by-laws, training of outside workers, establishment of various support procedures such as computer programs used in the local improvement tax systems, and the purchasing and dissemination of materials. It is intended that the projects will allow the resolving of problems, both expected and unexpected, before a complete conversion of construction activities is implemented. An increased workload will be generated by metric conversion during the transition period but acquiring certain conversion equipment such as metric converter calculators can compensate for the workload increase. Other tools such as measuring tapes are essential to metric construction operations themselves. The major problem then is a lack of adequate tools and equipment to commence wholly-metric construction. With various suppliers of the Construction Industry already converted to all-metric production (e.g. concrete suppliers), the City is being forced to switch its construction operations to metric.

The Board of Parks & Recreation have likewise prepared for the Federal Construction Industry target date of January, 1978, and have started operating their engineering design and construction in metric terms.

Permits and Licenses are also working on procedures to process a fully metric Development Permit Application. Already two applications in metric have been submitted. Permits and Licenses is using the equipment approved in the 1977 metric budget request (approved August 23, 1977) for their efficient processing.

The development of the City Metric Conversion Budget for 1978 has demanded detailed reviews of tools and equipment used in various departments, and established exactly what is required for design, operation, and records to convert adequately to metric terms. The exercise in itself was useful in that definitive standards for Engineering Department employee tool provision were developed as a by-product. A breakdown by Department, Division and Branch of this joint budget request as assembled through the City Metric Conversion Committee and its Departmental Sub-Committees is attached.

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MANAGER'S REPORT, MARCH 3, 1978 . . . . . (FINANCE: A7-8)

Clause #6 continued:

The budget total, \$53 300, represents the financial resources required in 1978 by all civic departments combined if the City wishes to continue complying with the Federal Government metric conversion timetable. The figure does not include the separated (and comparatively larger) costs of implementing conversion of the City's maps to metric. This will be reported on in a Council Report forthcoming.

I recommend that \$53 300 be approved in advance of the 1978 operating budget for the City Metric Conversion Budget (1978)."

The City Manager RECOMMENDS that the foregoing recommendation of the City Engineer be approved.

RECOMMENDATION AND CONSIDERATION

7. Provincial Youth Employment Program (PYEP '78)

The City Engineer reports as follows:

"The Provincial Department of Labour has announced its Provincial Youth Employment Program for 1978 (PYEP '78).

Following the pattern of the previous year's program 50% of the job opportunities are to be made available for high school students; the balance are to be for unemployed youth between the ages of 15 and 24. In 1977 the City hired approximately 40 students under the Provincial Government program.

PYEP '78 - SUMMARY

- (a) High School students are to be hired for July and August.
- (b) Unemployed youth are to be hired from May to September inclusive.
- (c) The Province will pay:
  - .... \$3.20 per hour per person over 17 years of age.
  - .... \$2.60 per hour per person 17 years and under.
  - .... Holiday pay.
- (d) The City must pay:
  - .... any salary or wage in excess of the Provincial subsidy, i.e. Union rate differential.
  - .... fringe benefits (6% approximately).
  - .... All other costs (material, equipment rental, etc.).

The students would be employees of the City (or Park Board, Police, Library) and the established salaries and wage rates will apply. The Province will not consider any application which is not approved by the appropriate Union.

The City will be required to pay any difference between the Provincial subsidy and the established Union rate. Typical examples are as follows:

	Monthly Wage (1977) Incl. Fringe	Provincial Subsidy	City Cost	
Clerk Typist I	\$ 765	\$475	\$290	38%
Clerk III	\$1110	\$490	\$620	56%

TIMING & PROCEDURE

Information on PYEP '78 has been distributed to all Departments and they are preparing proposals.

cont'd.....

MANAGER'S REPORT, MARCH 3, 1978 . . . . . (FINANCE: A7-9)

Clause #7 continued:

If Council favours participation in PYEP '78, it is recommended that the Standing Committee on Finance and Administration be authorized to review the Departments' proposals and to approve applications to be submitted to the Province.

DIRECTOR OF FINANCE'S COMMENTS

The Director of Finance submits the following information for Council's consideration in determining the amount of participation in the Provincial Youth Employment Program.

1. PYEP '78 would be funded out of the 1978 Revenue Budget.
2. The following summary shows the City's contribution from the Revenue Budget on various projects for 1976 and 1977 and funding already approved for 1978.

	<u>1976</u>	<u>1977</u>	<u>1978</u>
1975-1976 L.I.P.	\$173 978	\$ ---	\$ ---
1976-1977 L.I.P.	32 000	224 838	---
Young Canada Works (1977)	---	90 439	---
Canada Works Phase I	---	78 359	---
Canada Works Phase II	---	108 338	---
Provincial Youth Employment (1976)	39 698	---	---
Provincial Youth Employment (1977)	---	28 918	---
Young Canada Works (1978)	---	---	90 000
	\$245 676	\$530 892	\$90 000

3. Council approved a City contribution of approximately \$29 000 for the Provincial Youth Employment Program in 1977, it is recommended that a maximum of \$30 000 be approved in 1978.
4. The subsidy provided by the Provincial Program (PYEP '78) is approximately 60% that contributed by the Federal Young Canada Works Program.

CONSIDERATION AND RECOMMENDATION

The City Engineer submits the following items for Council's consideration.

- (A) The question of whether the City will participate in PYEP '78.
- (B) If the City is to participate, the setting of a maximum City's cost.

The City Engineer recommends that

- (C) If the City is to participate, the Standing Committee on Finance and Administration be authorized to select the proposals to be submitted to the Province and to establish priorities among the projects.
- (D) The City Engineer or his representative be authorized to sign the application forms and the agreement on behalf of the City and to make minor adjustments where necessary, and

The Director of Finance recommends that:

- (E) If the City is to participate, Council at this time establish the dollar limit for the City's share of the cost to a maximum of \$30 000 and that the amount be approved in advance of the 1978 Revenue Budget."

The City Manager RECOMMENDS that the above recommendations C, D and E of the City Engineer and Director of Finance be approved and submits Items A and B for CONSIDERATION.

FOR COUNCIL ACTION SEE PAGE(S) 380d381

MANAGER'S REPORT, MARCH 3, 1978 . . . . . (PROPERTIES: A9 - 1)

PROPERTY MATTERS

RECOMMENDATION

1. Burrard Street Widening  
1917-1945 Burrard Street  
Compensation to Lessee

The Supervisor of Properties reports as follows:

"City Council on October 4, 1977, approved expenditures for cutting back the building at 1917-1945 Burrard Street to prepare for the widening of Burrard Street. Also approved was authority to pay cash compensation to two Lessees for business disruption and loss of profit during the construction period, and cash compensation to the owners for lost rental revenue.

The Contractor has now notified the City that alterations and renovations to the building will be completed by March 1, 1978.

Following negotiations with one of the Lessees, Mr. King W. Ng, the proprietor of King Restaurant at 1945 Burrard Street, has agreed to accept the sum of \$22,881.00 in full settlement of all claims against the City for business disruption and loss of profit during the period of construction and start up. It is noted that City Council on October 25, 1977 approved a series of monthly payments totalling \$7,000.00 as an interim settlement with this Lessee so that the final settlement now will involve a net sum of \$15,881.00.

This settlement is considered to be fair and reasonable, and has been endorsed by the Director of Legal Services.

It is, therefore, recommended that the Supervisor of Properties be authorized to pay final net compensation to the Lessee, Mr. King W. Ng, on the foregoing basis chargeable to Account Code 146/5921."

The City Manager RECOMMENDS that the foregoing recommendation of the Supervisor of Properties be approved.

2. Consolidation of John Hendry Park Site

The Supervisor of Properties reports as follows:

"Sale to the Parks Board of a few City-owned tax sale lots within the boundaries of John Hendry Park to complete the site was approved by Council on March 6, 1962 at a total assessed value of \$15,130.00. The sale and consolidation of the site was delayed due to various technicalities associated with the City obtaining title to a lot lying in the centre of Trout Lake. Title of the lot has now been received so the consolidation of the Park site may proceed. The City Survey Branch has prepared a plan of subdivision to consolidate the site.

It is recommended that the Director of Legal Services be authorized to execute the plan on behalf of the City.

It is further recommended that Lots 14-16, 33 and 34, Subdivision D, Block 167, District Lot 264A and part of 195, Plans 1771 and 528, Lots 22-24, 27-29 and 31, Subdivision C, Block 168, District Lot 264 and part of 195, Plans 1771 and 3886, Lot Y, Subdivision A, District Lot 195 and Lot 1, Block 1, District Lot 752, Plan 811, be sold to the Parks Board for the purchase price originally approved on March 6, 1962 of \$15,130.00 chargeable to the Parks Board supplemental capital account."

The City Manager RECOMMENDS that the recommendations of the Supervisor of Properties be approved.

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## MANAGER'S REPORT, MARCH 3, 1978 . . . . . (PROPERTIES: A9 - 2)

3. Vancouver Ticket Centre Limited  
Lease of portion of Queen Elizabeth Theatre

The Supervisor of Properties reports as follows:

"On May 4, 1976, City Council approved a lease of the inside box office at the Queen Elizabeth Theatre to the Vancouver Ticket Centre Limited for a period of five (5) years from October 1, 1975, with an option to renew for a further period of five (5) years. The lease is also subject to a rental review every 2½ years, the first of which will be March 31, 1978.

Following negotiations, the lessees have agreed to a rental increase from \$550.00 per month to \$612.50 per month from April 1, 1978, subject to the same terms and conditions as contained in the original lease dated October 1, 1975.

It is noted that the \$612.50 monthly rental is realistic and represents current market rent of comparable space.

Recommended that monthly rental of the inside box office at the Queen Elizabeth Theatre to the Vancouver Ticket Centre Limited be increased to \$612.50 subject to the foregoing terms and conditions."

The City Manager RECOMMENDS that the foregoing recommendation of the Supervisor of Properties be approved.

4. Establishing a Strip of City-owned Property  
for Lane Purposes - 1900 Block West 2nd Avenue

The Supervisor of Properties reports as follows:

"Lots 28 to 31, Block 216, District Lot 526, Plan 590 in the 1900 Block West 2nd Avenue are being sold by the City. The City Engineer has requested that the north 2 feet of each of the lots be established for lane purposes and the new purchaser had agreed to this. Therefore, prior to conveying the lots, the north 2 feet of each lots should be established for lane purposes to provide for the future widening of the lane and it is therefore:

Recommended that the north 2 feet of each of Lots 28 to 31, Block 216, District Lot 526, Plan 590 be established for lane purposes and that the formal resolution establishing the same and submitted concurrently with this report be passed by Council."

The City Manager RECOMMENDS that the foregoing recommendation of the Supervisor of Properties be approved.

5. Earthquake Insurance - False Creek  
Greater Vancouver Floating Home Co-operative

The Director of Finance reports as follows:

"The Greater Vancouver Floating Home Co-operative situated in Phase 1 of False Creek has requested that the City not enforce the earthquake insurance requirement in the Co-operative's lease with the City, similar to the action that Council has taken on several other leases.

I recommend that the request of the Co-operative be acceded to."

The City Manager RECOMMENDS approval of the recommendation of the Director of Finance.

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MANAGER'S REPORT, MARCH 3, 1978 . . . . . (PROPERTIES: A9 - 3)

6. Rental Review, 2151 Burrard Street,  
Trend Kitchen Centre Ltd.

The Supervisor of Properties reports as follows:

"City Council on December 2, 1975, approved a lease to Trend Kitchen Centre Ltd. of 2,160 square feet, more or less, on the second floor of 2151 Burrard Street for a term of five years.

This lease provides for a rental review after two and one-half years.

Following negotiations, this Lessee has agreed to a rental increase from \$700.00 per month to \$850.00 commencing June 1, 1978, and terminating November 30, 1980. All other lease terms and conditions to remain the same.

Therefore, it is recommended that effective June 1, 1978, the rental be increased to \$850.00 per month."

The City Manager RECOMMENDS that the foregoing recommendation of the Supervisor of Properties be approved.

7. Sale of Properties North Side William Street between Cassiar and Skeena and North Side William between Rupert and Cassiar

The Supervisor of Properties reports as follows:

"The following offers to purchase have been received by the Supervisor of Properties as a result of the City's call for tenders advertised under the authority of the Property Endowment Fund Board. The offers are considered to be favourable to the City and are hereby recommended for acceptance.

- (a) Lots 18 and 19 except North 2.5 feet of each lot, Block 7, Southeast  $\frac{1}{4}$  Section 26, THSL, Plan 2588  
Situated: N/S William Street between Cassiar and Skeena Streets.

<u>NAME</u>	<u>APPROX. SIZE</u>	<u>SALE PRICE</u>	<u>TERMS</u>	<u>CONDITIONS OF SALE</u>
Kuo Ming Wong	33' x 107.5' plus or minus	\$31,577.50 each lot	City Terms @ 11%	--

- (b) Lot 2 except South 2.5 feet, Block 5, West  $\frac{1}{2}$  Section 26, THSL, Plan 2588  
Situated: S/S William Street between Rupert and Cassiar Streets.  
 Lots 21 and 23 except North 2.5 feet of each lot, Block 4, West  $\frac{1}{2}$  Section 26, THSL, Plan 2588.  
Situated: N/S William Street between Rupert and Cassiar Streets.

<u>NAME</u>	<u>APPROX. SIZE</u>	<u>SALE PRICE</u>	<u>TERMS</u>	<u>CONDITIONS OF SALE</u>
Norman Ghag	33' x 107.5' plus or minus	\$29,237.50 each lot	City Terms @ 11%	Public Utilities Easement over East 5 feet of each of Lots 12 and 23."

The City Manager RECOMMENDS that the foregoing offers to purchase, being the highest offers received and favourable to the City, be accepted and approved under the terms and conditions set down by Council

MANAGER'S REPORT, MARCH 3, 1978 . . . . . (PROPERTIES: A9 - 4)

8. Gymnasium Facility - 800 Cassiar Street

The Supervisor of Properties reports as follows:

"On September 6, 1977, Hugh Curtis, Minister of Housing and Municipal Affairs, offered to sell to the City a parcel of land, including the gymnasium facility.

On October 25, 1977, Council resolved:

'That the City not accept the offer of the Provincial Government to sell the proposed 134' x 159' isolated parcel to the City of Vancouver.

That the Province be urged to reconsider the lease of such parcel direct to the Adanac Co-operative Housing Society at a nominal rent.'

The Honourable Hugh Curtis, Minister of Housing and Municipal Affairs, by letter dated December 20, 1977, states that he regrets Council's decision to decline the purchase of the old gymnasium facility in the 800 block Cassiar Street. He is now offering to lease the property to the City at a nominal rent, provided the Gym is maintained and used as a community recreational facility with a further condition that the Province could terminate the Lease on 12 months notice if the entire site were needed in the future.

The gymnasium has been inspected and preliminary discussions have been held with an official of the Adanac Cooperative Housing Development to ascertain their feelings toward the gymnasium facility as the Co-op Development surrounds the gym on three sides.

The Adanac Cooperative would be willing to Lease from the Province, or sublease the gym from the City for a nominal rental provided it was a Term Lease, without the 12 month cancellation clause. They would likely require a fairly long term Lease.

To make the facility useable as a community facility would likely require expenditures on the following items:

- A. Septic field for gym building removed by construction of Co-op. New sewer hook-up required.
- B. Storm drains for building and black top parking required.
- C. Temporary plastic water pipe service will have to be checked, possibly a new service needed.
- D. Heating system and fire exit and lighting will not be adequate for a community recreation facility.
- E. Gas now supplied from Main Building, new service required.
- F. Roof repairs imminent
- G. Building needs interior painting and cleaning
- H. Showers and water closet fixtures missing.

The Adanac Cooperative have a sum of \$112,000.00 which they believe could be used to rehabilitate the gymnasium, this is an unexpended portion of their mortgage funds which is now deposited in the bank. To use this money for rehabilitation purposes would require approval of CMHC, but the Co-op believes it could be obtained provided the Lease on the gym were fairly long term.

The Adanac Cooperative Housing is built on land leased from the Provincial Government on a 40-year term. The ideal situation would be for the Provincial Government to lease the gymnasium facility to the Co-op, the Lease to run concurrent with the Lease on the Housing.

cont'd.....

MANAGER'S REPORT, MARCH 3, 1978 . . . . . (PROPERTIES: A9 - 5)

Clause No. 8 continued:

Preliminary discussions with an official of CMHC indicates that he believes CMHC would be agreeable to some or all of the \$112,000.00 being expended to upgrade the gym for use of the residents of the Co-op, provided the gymnasium facility were added to the existing Co-op Lease and for the same term.

The Adanac Cooperative have stated that they are prepared to assume the ongoing operating costs of the gymnasium and treat it as a recreational facility of the housing project. They are also prepared to let members of the surrounding community participate in the use of the facility.

It is therefore recommended that Council:

- a) Inform the Minister of the above developments and possibilities of financing the renovations required.
- b) Urge the Minister of Housing and Municipal Affairs to lease the gymnasium facility to the Adanac Housing Cooperative at a nominal rent with the lease to run concurrently with the main lease on the Cooperative's housing project."

The City Manager RECOMMENDS that the foregoing recommendations of the Supervisor of Properties be approved.

9. Sale of a 10 foot strip of City-owned land  
to abutting owner - South Side 4000 Block West 20th Ave.

The Supervisor of Properties reports as follows:

"City Council on August 10, 1976, approved the resubdivision and subsequent marketing of City-owned Lots 4 to 7, Subdivision 4, Block 43, D.L. 139, Plan 3701, situated on the South side of the 4000 Block West 20th Avenue.

The owner of Lot 8 abutting City-owned Lot 7 has had the use of a portion of the City's lot by way of a garden permit. He has planted shrubs and constructed a small block fence which he would now like to incorporate into his own 33 foot lot by purchasing 10 feet of City Lot 7. The sale to the abutting owner of the 10 foot strip could easily be accommodated in the resubdivision without any adverse effects as this strip forms part of a 20 foot easement area covering an existing sewer line. The Director of Planning has concurred with this proposal.

The Supervisor of Properties considers the offer of \$9,000.00 for the 10 foot strip representative of market value and therefore recommends that the sale of the East 10 feet of Lot 7, Subdivision 4, Block 43, D.L. 139, Plan 3701 be sold to the owner of abutting Lot 8 subject to the following conditions;

- (a) Sale price to be \$9,000.00 with date of sale to be the date Council approves the sale,
- (b) Easement to be retained by the City over the 10 foot strip with the strip to be consolidated with Lot 8 to form one parcel,

cont'd.....

MANAGER'S REPORT, MARCH 3, 1978 . . . . . (PROPERTIES: A9 - 6)

Clause No. 9 continued:

- (c) Purchaser to pay an administration fee of \$50.00 and a proportionate share of the 1978 taxes for the 10 foot strip. City to provide a deed of land to convey the strip and a plan of subdivision to consolidate the site. Any other documentation required by the Land Registry Office to effect consolidation to be the responsibility of the purchaser."

The City Manager RECOMMENDS that the foregoing recommendation of the Supervisor of Properties be approved.

10. Lease renewal of City Lots East of Gladstone Street, South of Kent Avenue fronting the Fraser River

The Supervisor of Properties reports as follows:-

"Lots 31-36A, Blocks 39-41; Lots 22-27, Blocks 42-44, Lots 8A and 9A, Sub. 1, Block 70, Lot 6A except West 10 feet, 7A and 8A, Sub. 3, Block 70; Lots 7A to 9A, Sub. 4, Block 70 and Lot 5 South part, Block 70 ALL IN D.L. 258 & 329 are presently leased to Stradiotti Brothers on a month to month basis.

Stradiotti Brothers lease the property so as to acquire first rights to lease the water lots from the North Fraser Harbour Commission for the purpose of log storage. The present rental is \$890.00 per month plus taxes as if levied.

City Council, on December 7, 1976, approved the construction of a footpath through a portion of these lands until such time as the ultimate use of this area is fully resolved. Arrangements will be made with the Stradiotti Brothers whereby they may continue with their activities.

The footpath has been constructed and the City Engineer has no objection to granting a 10 year lease. The new lease to include Portion 2 South of R.O.W. and West 10 feet of Lot 6A, Block 70, D.L. 258 & 329 with the above mentioned lots.

After negotiations the lessee has agreed to the following proposal:

USE - Log Storage.

TERM - 10 years from March 1, 1978.

CANCELLATION - 6 months notice by either party.

RENT - \$940.00 per month plus taxes as if levied for the first 2½ years.

RENT REVIEW - Every 2½ years and to be market rental value plus taxes as if levied.

EASEMENT - Lease subject to easement in favour of the City covering the existence of a car park, walkway, picnic tables and benches, etc., running between Gladstone and Elliott Streets as shown on Plan LC 662. City to have the right to adjust the route of walkway at any time and to construct additional improvements such as fences, bulkheads, etc.

cont'd.....

MANAGER'S REPORT, MARCH 3, 1978 . . . . . (PROPERTIES: A9 - 7)

Clause No. 10 continued:

LIABILITY - Lessee to hold City harmless against all claims etc., which result from their log storage activities and to carry a minimum of \$1,000,000.00 public liability insurance. City to hold Lessee harmless against all claims which result from use of a portion of the lands for a parking lot walkway etc.

WATERLOTS - City to consent to a direct lease of the foreshore from the North Fraser Harbour Commissioners to Stradiotti Brothers Ltd. for the term of the lease of the upland.

RIGHT OF ENTRY - City to have right to enter at anytime for the purpose of constructing and maintaining public utilities or other City works.

LEASE AGREEMENT - To be drawn to the satisfaction of the Director of Legal Services."

The Supervisor of Properties recommends that the lease be renewed on the above basis."

The City Manager RECOMMENDS that the foregoing recommendation of the Supervisor of Properties be approved.

FOR COUNCIL ACTION SEE PAGE(S) 381 & 382

B

MANAGER'S REPORT

February 22, 1973

TO: Vancouver City Council

SUBJECT: NIP Borrowing Authority

CLASSIFICATION: Recommendation

The Director of Finance reports as follows:

"In 1966-1970, voters approved \$3,500,000 for urban renewal purposes. After the demise of urban renewal and commencement of NIP, Council by a varying bylaw changed the use of the authority to NIP. In 1966 and 1976 various amounts were borrowed in the marketplace, leaving \$1,365,976 unborrowed as at December 31, 1977. This amount (in the sense of CASH) will not be needed for a couple of years, however, Council has allocated this borrowing authority to various Neighbourhood Improvement Programs.

The City Charter (sec. 245) specifies that borrowing authority lapses 7 years after the last year in the plan approved by the voters. Therefore, any unused authority from the 1966-1970 plan lapsed December 31, 1977. The \$5,000,000 of hospital borrowing authority included in the same plan was specifically allowed to lapse as Council long ago agreed that inasmuch as hospital borrowing was a Regional Hospital District responsibility, the City had no business using hospital borrowing authority approved by the voters prior to the establishment of the GVHD.

Through an oversight, the NIP authority has also lapsed. The City has never been in the situation before where borrowing authority has come close to the time limit, and this compounded by the fact that the City did not borrow any capital funds in the marketplace in 1977 resulted in an inadequate review of the borrowing authority records, allowing the authority to lapse. It was not intended that the NIP authority should be allowed to lapse and I must of course take the responsibility for this.

The Director of Legal Services advises me that the Municipalities Enabling and Amending Act is a specific vehicle for curing such oversights and various other defects in the legal actions of municipalities. He is of the opinion that the Council can request an action through this Act to allow the funds to be borrowed. He does not anticipate any problem in this action.

In the interim, inasmuch as this borrowing authority (or the money that it represents) has been specifically allocated by Council action to the Neighbourhood Improvement Programs, it is necessary to allocate substitute funds to cover the allocation.

I therefore RECOMMEND that:

- A. Council apply through the Director of Legal Services for action under the Municipalities Enabling and Validating Act to cure the above oversight regarding NIP borrowing authority.
- B. In the interim, \$1,365,976 of Revenue Surplus be allocated to the Neighbourhood Improvement Program, to be returned to Revenue Surplus following re-instatement of the NIP borrowing authority."

The City Manager RECOMMENDS approval of the recommendations of the Director of Finance.

FOR COUNCIL ACTION SEE PAGE(S) 382

C

## MANAGER'S REPORT

March 7, 1978

TO: Vancouver City Council  
SUBJECT: Racial Minority Survey  
CLASSIFICATION: Information

Information on the civic workforce was collected for the Equal Employment Opportunity Committee in April 1977. That information was accurate as of January 1977.

For the purposes of the new Equal Employment Opportunity Program, it is important that this information be brought up to date so that review of current practices is based on present status and so that evaluation and monitoring of change can be based on the actual start time of the Program.

Computer Services will supply an update of the information on civic employees broken out by sex, Department, job classification, start date, birth date, salary, and full-time or part-time status where that is available. This information is provided through the computer payroll file, and will be identical to the information supplied to the Committee approximately a year ago.

In addition, Department Heads have been asked to update the racial minority survey by a visual count. This method was previously approved by Council on the recommendation of the Equal Employment Opportunity Committee. This information is, in my opinion, basic to the Equal Employment Opportunity Program approved by Council.

The proposed survey was discussed by the City Manager and approved. Departments were advised in advance that a repeat survey would be carried out. Three items on the racial minority survey tally sheet were changed in the present survey. The previous tally sheet approved by Council asked for age, seniority, and salary only within year or dollar ranges. The new tally sheet asks for information on these components in the same form they are provided for all other employees, that is, birthdate, seniority date, and salary.

These changes were made with the intent of improving the accuracy of the information and to make it standard for all groups. As previously, there is no name or employee number on these forms and the information will not be held in the City's computer. Problems in collection of this information were not anticipated. However, on distribution of the survey, some questions were raised.

Mayor Volrich requested that processing of the questionnaire be delayed until its content was clarified, since the changes made, although limited, would permit identification of specific individuals. Since the changes to the form have been questioned, we will initiate a new survey with forms identical to those used previously.

The City Manager submits the foregoing for INFORMATION.

FOR COUNCIL ACTION SEE PAGE(S) 382

I

PART REPORT TO COUNCILSTANDING COMMITTEE OF COUNCIL  
ON COMMUNITY SERVICES

FEBRUARY 16, 1978

A meeting of the Standing Committee of Council on Community Services was held on Thursday, February 16, 1978, in Committee Room No. 1, Third Floor, City Hall, at approximately 1:00 P.M.

PRESENT: Alderman Marzari, Acting Chairman  
 Alderman Bellamy  
 Alderman Ford  
 Alderman Gerard

ABSENT: Alderman Rankin

COMMITTEE CLERK: H. Dickson

RECOMMENDATION

1. Development Permit Application -  
309 Carrall Street

The Committee had before it for consideration a Manager's report dated February 2, 1978 (copy circulated) in which the Director of Planning reported on a Development Permit application which has been filed to alter the second and third floors of 309 Carrall Street. The report noted that at present there are eighteen tenants living in this 46-room hotel.

In the Manager's report, the Director of Social Planning reported there is a vacancy rate of 20% in rooming houses, hotels, apartments and City-owned lodges in the Downtown East-side and that the owner of 309 Carrall Street is willing to take necessary steps to relocate each of the tenants before proceeding with the development.

Appearing before the Committee on this matter were a representative of the Planning Department and the owner of the building.

During discussion, it was pointed out that since the Manager's report was written, the number of tenants living in the building has been reduced to nine.

Following further discussion, it was

RECOMMENDED

THAT the Director of Planning be advised that Council has no objection to the issuance of Development Permit Application No. 79338 to the owner of 309 Carrall Street to alter the second and third floors of 309 Carrall Street, provided that prior to the issuance of the Development Permit, arrangements be first made by the owner to the satisfaction of the Director of Social Planning for the relocation of the existing tenants in the building to alternative accommodation.

Continued . . .

Part Report to Council  
Standing Committee of Council on Community Services  
February 16, 1978

(I-2)

2. Commodore Hotel, 889 Seymour Street

The Committee had before it for consideration a Manager's report dated January 30, 1978 (copy circulated) in which the Director of Social Planning reported on the current status of the Commodore Hotel which the City owns at 889 Seymour Street.

Appearing before the Committee on this matter were the Supervisor of Properties and a representative of the Social Planning Department. Mr. J. Fuller, who leases the building from the City, had been advised of the meeting.

It was noted from the report that Mr. Fuller, through an arrangement with Mr. and Mrs. George Morris, has turned over the operation of the hotel to Mr. and Mrs. Morris and that Mr. Fuller continues to operate the Dance Machine Discotheque on the ground floor.

During discussion of this matter, the spokesman from the Social Planning Department advised that since the Manager's report was written, the operation of the Dance Machine has been expanded to include teen dances between 7:00 and 11:00 P.M. on Friday and Saturday evenings. This is in addition to the usual hours of operation of the Dance Machine between midnight and 6:00 A.M. three days per week.

The Social Planner reported that Mr. and Mrs. Morris, operators of the hotel, have received complaints from their tenants of the noise from the discotheque.

It was also noted during discussion that the Dance Machine does not have a liquor license and that Council has not considered the assignment of the lease on this building and that the lease will be the subject of a separate report to Council from the Supervisor of Properties.

In the Manager's report, the Director of Social Planning recommended that the Commodore Hotel not be boarded up at this time and that the question of the City operating the hotel be left open for future consideration, and that the Social Planning Department, in co-operation with the Police Department, monitor the operation of the Commodore Hotel and report to Council again in June 1978.

During discussion, the Committee expressed concern over the operation of a teenage discotheque at this location and wondered whether this operation for teenagers meets the recently adopted City criteria for teenage discotheques.

The Committee also expressed concern over the disturbance of the hotel tenants by noise from the discotheque and it was pointed out by the Medical Health Officer that unless complaints of noise are received from outside this property, the Noise By-law has no application to the situation.

Following further discussion, it was

RECOMMENDED

- A. THAT the Commodore Hotel not be boarded up and secured at this time and that the question of the City operating this hotel be left open for future consideration.

Continued . . . . .

Part Report to Council  
Standing Committee of Council on Community Services  
February 16, 1978

(I-3)

Clause No. 2 Continued

- B. THAT the Social Planning Department, in co-operation with the Police and Health Departments, monitor the operation of the Commodore Hotel over the next few months and report to Council again in June 1978.
  - C. THAT the Director of Permits & Licenses investigate the operation of a teenage discotheque at the Dance Machine and report to the Community Services Committee on the compliance of the teen discotheque with relevant City by-laws and regulations.
3. Condition of Property at 5178-5188 Moss Street and 5239-5255 Fairmont Street

At a Public Hearing on Thursday, January 26, 1978, on an application to rezone the property at 5178-5188 Moss Street and 5239-5255 Fairmont Street, members of the public complained of the condition of the property at these addresses.

This matter had been placed on the Committee's agenda at the request of the Chairman who was absent this date.

The Committee noted that the matter of public concern at the Hearing was the condition of the property at these addresses and it was suggested that the Standards of Maintenance By-law may have some application to the situation.

Following discussion, it was

RECOMMENDED

THAT the Director of Permits & Licenses investigate the condition of property at 5178-5188 Moss Street and 5239-5255 Fairmont Street under the terms and conditions of the Standards of Maintenance By-law and report to the Community Services Committee.

4. Heroin Addiction Treatment Program

At its meeting on Thursday, January 19, 1978, the Committee agreed to a suggestion that representatives of the Alcohol & Drug Commission be invited to attend a meeting of the Committee to give a slide presentation on the new heroin addiction treatment program.

Appearing before the Committee this date were Alcohol & Drug Commissioner John Russell and Planning Consultant Andre McNicoll. Representatives from the City Health and Police Departments were also in attendance.

The spokesmen for the Alcohol & Drug Commission explained that there is a two-part program under way to combat the use of heroin in British Columbia which involves reducing both the supply of heroin and the demand for heroin, the latter by endeavouring to reduce the number of users.

A proposal for the mandatory treatment of heroin addicts has been under discussion for over a year and a program to treat 2,500 users in British Columbia over a three-year period has received approval in principle by the Provincial Cabinet.

Continued . . .

Part Report to Council  
Standing Committee of Council on Community Services  
February 16, 1978

(I-4)

Clause No. 4 Continued

Provincial officials met with representatives of the Federal Government in January of this year and as a result, Federal authorities are considering enacting legislation to empower judges to refer heroin addicts for treatment.

With the aid of an audio visual presentation, the representatives of the Alcohol & Drug Commission outlined the main features of the proposed mandatory treatment program, pointing out that there are an estimated 10,000 to 15,000 heroin addicts in British Columbia and that 60% of all crimes committed in British Columbia are related in some way to drug addiction. Heroin addicts spend an estimated \$255-Million per year to support their habit which costs an average of \$70/day per addict.

The new treatment program will cost approximately \$14-Million to operate during its first year and addicts will have five points of entry into the treatment program being referred for treatment from the following sources: from prisons, from courts, from a police officer, from a doctor and from the addict's own family.

In response to questions by the Committee, the Alcohol & Drug Commission representatives explained that any addict referred for mandatory treatment can appeal the decision to County Court and that the program operators will endeavour not to impose certain types of treatment such as chemo-therapy on unwilling addicts.

A key feature of the mandatory drug treatment program will be the establishment of a 150-bed facility where addicts will be incarcerated for treatment. This facility will probably be located somewhere on the Lower Mainland, but its exact location will depend on the availability of Provincial Government buildings.

During discussion of this program, Superintendent Herdman of the Police Department pointed out that it is evident that all approaches to the heroin addiction problem have so far been unsuccessful, that a new approach does offer some hope of success and that generally, the Police Department is in support of the new program.

The Medical Health Officer inquired why a drug treatment program at Matsqui was terminated and what type of methods have been successful in treating heroin addiction.

The Alcohol & Drug Commission representatives replied that the Matsqui Institution placed heavy emphasis on a group therapy approach which was found to be ineffective and they pointed out that experience in the United States has shown there is virtually no difference between the success rate of addicts who arrive for treatment voluntarily compared with addicts who are referred for treatment.

It was also pointed out during the submission that most heroin addicts are high school drop-outs and that the treatment program will include vocational counselling and training. Psychiatric services, chemo-therapy, acupuncture and hypnosis are other techniques which will be used in the treatment program.

Following further discussion on the program, it was  
**RECOMMENDED**

THAT the submission from Alcohol & Drug Commission  
be received.

The meeting adjourned at approximately 3:00 P.M.

REPORT TO COUNCIL

II

STANDING COMMITTEES OF COUNCIL  
ON COMMUNITY SERVICES AND FINANCE & ADMINISTRATION

FEBRUARY 16, 1978

A Joint Meeting of the Standing Committees of Council on Community Services and Finance & Administration was held on Thursday, February 16, 1978, in Committee Room No. 1, Third Floor, City Hall, at approximately 3:00 P.M.

PRESENT: Alderman Marzari, Acting Chairman  
 Alderman Bellamy  
 Alderman Brown  
 Alderman Ford  
 Alderman Gerard  
 Alderman Gibson  
 Alderman Puil

ABSENT: Alderman Rankin

COMMITTEE CLERK: H. Dickson

RECOMMENDATION1. Civic Grants Policy and Budget Proposal

The Committees had before it for consideration a Manager's report dated February 2, 1978 (copy circulated) in which the Directors of Social Planning and Finance provided a review of the total civic grants picture and made recommendations concerning three aspects of civic grants, including a recommendation that a civic grants budget of \$3,400,000 be adopted. (The City provided \$2,820,753 in grants in 1977.)

The Manager's report was a summary of a more detailed report dated February 1, 1978 (copy circulated) submitted by the Directors of Social Planning and Finance.

In the Manager's report, the City Manager stated that he believes that guidelines and administrative procedures recommended by the Directors of Social Planning and Finance in the report will improve the administration of grants, and he endorsed the recommendations pertaining to guidelines and procedures.

The City Manager pointed out in the report that the recommendation of the Director of Social Planning for a total civic grants budget of \$3,400,000 represents a 20.5% increase over 1977 if no Canada Assistance Plan (CAP) sharing is received, and if Council wishes to maintain grant funding at about the 1977 level plus inflation and an allowance for possible loss of CAP sharing, the grants budget for 1978 should be approximately \$3,155,000, but this would make no allowance for any Provincial withdrawal from some areas of funding.

Appearing before the Committee on this matter were the Director of Finance, the Deputy Director of Finance and the Deputy Director of Social Planning, the last of whom made a verbal presentation to the Committees in support of the recommendations contained in the reports.

In his submission, the Deputy Director of Social Planning made reference to what he termed the precarious position of Canada Assistance Plan (CAP) funding from the Federal Government and added there are several other factors which are causing fluctuations in the overall sources of funds for civic grants.

Continued . . .

Report to Council  
Standing Committees of Council on Community Services  
and Finance & Administration  
February 16, 1978

(II-2)

Clause No. 1 Continued

He noted that during the past two years, the Provincial Government had a grant distribution formula based on population, number of persons on welfare in given geographic areas, etc., and that this entire grant distribution formula has been re-evaluated resulting in the entire grants situation being in what he termed a fuzzy situation.

Four civic grants guideline budget alternatives are put forward for consideration by the Director of Social Planning on Page 6 in the report dated February 1st, 1978, the last of which he recommended be adopted:

- a "hold the line" alternative with a budget ceiling of \$2,820,753;
- an increase equivalent to previous year's salary increase which would provide a grants budget of \$2,990,000;
- a civic grants budget of \$3,250,000 which would allow for inflationary increases, provision for \$165,000 which would have been received through CAP cost-sharing for nine months in 1978 and some funds to new cultural programs; and
- a civic grants budget of \$3,400,000 which the Director of Social Planning recommended and stated should cover the City's grants needs in 1978, including the consideration of inflation, disappearance of CAP cost-sharing, new program requests and increased requests resulting from Provincial policies on community grants.

However, the Deputy Director of Social Planning indicated that he is not entirely happy with his department's recommendation contained in the report for a \$3,400,000 budget, as it assumes a blanket across-the-board increase in all types of grants which may not be merited.

Accordingly, the Deputy Director of Social Planning distributed at the meeting copies of figures which provide a civic grants total budget of \$3,350,000 distributed among the three grant categories of community services, cultural and others (attached Schedule "A").

The Deputy Director of Social Planning also distributed at today's meeting copies of figures providing a more detailed breakdown of the community services portion of the overall grants budget (attached Schedule "B").

The Director of Finance pointed out that these figures contained in Schedules "A" and "B", distributed by the Deputy Director of Social Planning, are not endorsed by his department.

Speaking to these latest figures and his new recommendation for a grants budget of \$3,350,000, the Deputy Director of Social Planning pointed out this proposed budget provides for increases of 16.11% in community services grants, 6.23% in cultural grants and a 6.67% increase in other grants, or a total increase of 10.139% over the total grants distributed in 1977.

During discussion, members of the Committees expressed hesitation at increasing the amount of civic grant funds to be distributed by the City, pointing out that the Finance Committee is recommending there be no tax increase and in order to accomplish this, there must be cuts in the civic budget and increases in City revenue.

Continued . . . .

Report to Council

(II-3)

Standing Committees of Council on Community Services  
and Finance & Administration  
February 16, 1978

Clause No. 1 Continued

A figure of 5% was put forward for discussion as the maximum increase in the total amount of grants to be distributed by the City in 1978.

The Committees reacted to this suggestion by noting that a 5% increase in all categories of grants (community services, cultural and others) makes no provision for increased need, particularly in the community services section of the grants.

However, there was general agreement that a maximum increase of 5% to the total civic grants budget would be acceptable and that possibly grants under the "cultural" and "others" sections could be reduced slightly to provide more than a 5% increase in community services grants.

The Deputy Director of Social Planning warned that restricting grants to an increase of 5% over last year's total will impose a burden on many social agencies and that this level of funding would not be adequate.

The Executive Assistant to the City Manager pointed out that if there were a 6% increase in the total grants budget, it would provide a total of \$3,155,000 which would maintain funding at about the 1977 level, provide an allowance for inflation and an allowance for possible loss of nine months of 1978 CAP sharing.

A 5% increase in the total grants budget would provide a sum of \$3,126,000.

During consideration of the effects of a 5% increase in the cultural grants budget, it was stated that the maximum level of funding to be provided will have to include any increases in civic theatre rental costs; that the budget for civic grants will not be increased beyond the figure which is established.

There was general agreement that the gross budget for community services grants be increased by 5% over last year's figure, LESS \$55,000 which is the amount of three months worth of CAP grants from the Federal Government which would be obtained this year. In this way, the City's funding would recognize 5% inflation plus possible loss of CAP sharing.

It was also noted by the Committees during discussion that by refusing to increase the total grants budget to cover deficits which could be incurred as a result of reduced Provincial grants funding, the City would not be paying for services previously provided by the Province and any criticism of reduced grant funding could then be properly directed at the Provincial Government.

It was further noted that by including an amount to offset possible loss of nine months of CAP funding, the actual percentage increase (in City expenditure) proposed for community services grants would be 24% if CAP funding is not replaced in some form.

Following further consideration, it was

**RECOMMENDED**

- A. THAT the Mayor and Chairmen of the Community Services and Finance & Administration Committees request a meeting with the Premier and Cabinet to negotiate the City's fair share of funds should the Federal and Provincial Governments agree to "block funding" for social services.

Continued . . .

Report to Council  
 Standing Committees of Council on Community Services  
 and Finance & Administration  
 February 16, 1978

(II-4)

Clause No. 1 Continued

- B. THAT the Mayor and Chairmen of the Community Services and Finance & Administration Committees request a meeting with the Premier and Cabinet to request that the Province assume its share of the \$447,681 in civic grants provided in 1977 to twenty-two agencies whose services are considered by the City to be primarily Provincial funding responsibility.
- C. THAT in return, the City agree to assume responsibility for six grants provided through the Ministry of Human Resources in 1977 which totalled \$41,831 as detailed in the February 1st, 1978 report of the Directors of Social Planning and Finance on "Civic Grants Policy and Budget Proposal".
- D. THAT Council establish three civic grants categories as follows:

- i) community services grants
- ii) cultural grants

All grants, operating and capital, falling into these two categories to be processed through the Social Planning Department for review and recommendation.

iii) other civic grants

The grants listed as "other grants" in the body of the February 1st, 1978 report from the Directors of Social Planning and Finance entitled "Civic Grants Policy and Budget Proposal", to be processed through the Finance Department.

- E. THAT the civic grants format, submitted as Appendix 5 of the February 1st, 1978 report from the Directors of Social Planning and Finance entitled "Civic Grants Policy and Budget Proposal", be approved.
- F. THAT a total civic grants budget of \$3,136,595 be adopted as the civic grants maximum budget for 1978 as follows:

Community Services	Cultural Grants	Other Grants	Total
\$1,143,000	\$543,595	\$1,450,000	\$3,136,595

(The foregoing budget totals reflect a 5% increase in the amounts for cultural and other grants over 1977 and a 5% increase in the gross community services grants of 1977, less \$55,000 for CAP Federal funds for the first three months of 1978.)

- G. THAT the civic grants budget be subject to review in January 1979, prior to the allocation of civic grants for that year.

Continued . . .

Report to Council  
Standing Committees of Council on Community Services  
and Finance & Administration  
February 16, 1978

(II-5)

Clause No. 1 Continued

- H. THAT the following criteria for civic grants for community services be added to existing criteria and be effective as of April 1st, 1978:

"Civic grants for Community Services may be approved by City Council for agencies and programs that provide:

- i) recreation (therapeutic or very specialized recreational programs that are to be cost shared with the Provincial Government); or
- ii) advocacy on behalf of disabled, low-income or other disadvantaged minority groups; or
- iii) self-help or individual development; or
- iv) emergency services directly connected with or supportive of services normally provided by City departments or boards.

The major thrust of programs and services funded through civic grants for community services is to be preventative. "

- I. THAT the cultural grants criteria proposed in Appendix 4 of the February 1st, 1978 report of the Directors of Social Planning and Finance entitled "Civic Grants Policy and Budget Proposal", be adopted effective immediately.

The meeting adjourned at approximately 4:25 P.M.

FOR COUNCIL ACTION SEE PAGE(S) 384

REPORT TO COUNCILSTANDING COMMITTEE OF COUNCIL  
ON  
TRANSPORTATIONIII

February 16, 1978

A meeting of the Standing Committee of Council on Transportation was held on Thursday, February 16, 1978, at approximately 4:30 p.m. in the No. 3 Committee Room, third floor, City Hall.

PRESENT: Alderman W. Kennedy, Chairman  
Alderman D. Bellamy  
Alderman M. Ford  
Alderman M. Harcourt

ABSENT: Alderman H. Rankin

CLERK: J. Thomas

RECOMMENDATION:1. Evaluation of Expo Express

Before the Committee for consideration was a Manager's Report dated February 2, 1978, (circulated) in which the City Engineer reported on a preliminary review to determine if Expo Express, a train used during the 1967 World's Fair in Montreal, would be suitable for future transit operations in Vancouver. The City Engineer's assessment was based on a review of the operating characteristics of the system relative to Vancouver's potential needs and information and evaluations made by other agencies, including the cities of Toronto, Edmonton, and Baltimore, who had considered purchasing the system during the eight years it had been offered for sale. Several alternative courses of action were suggested in the report and the City Engineer examined a number of problems and factors which indicated it would not be advisable to purchase the train at this time.

Mr. Curtis, and the Assistant Engineer, Traffic Division, discussed the report with the Committee and advised the equipment offered for sale by the City of Montreal comprised forty-eight cars (sixteen control units and thirty-two passenger units) which operated on an electrified standard rail gauge. The train had been built for Expo and had been in service in the City of Montreal for an intermittent period of approximately three years. Estimates for the cost of refurbishing ranged from 40% to 80% of the cost of a new transit vehicle and conversions and improvements would extend the life of the rail cars by about twenty years while new equipment could be expected to last thirty years.

Following discussion, it was

RECOMMENDED,

THAT no further consideration be given to the Expo Express until more definite information is available on the design and operation of a Vancouver area transit system, expected to be available by next fall.

2. Relocation of Pedestrian Signal and Bus Stops -  
Shaughnessy Hospital Expansion

City Council on March 29, 1977, approved a warrant and funding for a pedestrian signal at Devonshire Crescent and Oak Street, opposite the entrance to the existing Shaughnessy Hospital development.

In a Manager's Report dated February 9, 1978, (circulated) the City Engineer reported that following preparatory work on the signal installation it became apparent that construction of the new Grace Children's Hospital on the Shaughnessy site would involve a temporary

Cont'd . . .

Report to Council  
Standing Committee of Council  
on Transportation  
February 16, 1978 . . . . . (III - 2)

### Clause 2 Cont'd

relocation of the normal pedestrian route to and from the hospital, thus necessitating the relocation of the pedestrian signal from Devonshire Crescent to 29th Avenue. Upon completion of the new hospital facility it was intended the signal be permanently installed in the vicinity of the hospital entrance. Temporary relocation of bus stops adjacent to Shaughnessy Hospital would also be required during the construction period. The Provincial Government would be charged for the costs related to the signal and bus stop changes due to the construction project. It was estimated the costs would not exceed \$13,000.

It was

**RECOMMENDED,**

- A. THAT the pedestrian signal approved by Council for Devonshire Crescent and Oak Street be temporarily relocated to 29th Avenue and Oak for the period of construction of the new Grace Children's Hospital.
  - B. THAT bus stop locations adjacent to the Shaughnessy Hospital site be temporarily relocated in accordance with the plan submitted by the City Engineer.
  - C. THAT all costs incurred in the signal and bus stop relocation be charged to the Provincial Government.

3. CN/CP Rail Passenger Service Consolidation

### 3. CN/CP Rail Passenger Service Consolidation Proposal

Alderman Ford referred to the introduction of VIA Rail, a combined CN/CP railway passenger service, and stated it was her understanding railway authorities were currently discussing the centralization of all passenger service at the CN Main Street terminal. Alderman Ford expressed concern about the affect of such centralization on the future of the CPR Cordova Street terminal, which was destined to provide a vital link in future City and Regional transit plans.

The City Engineer advised he had become aware of discussions between CN and CP rail authorities approximately two years ago and approaches were made to the Federal Government by the City, in conjunction with the Bureau of Transit and G.V.R.D., on the basis that such amalgamation was not consistent with the Downtown Transportation Plan, ferry requirements and future LRT proposals. Mr. Curtis stated, to his knowledge, a decision had not been made and the railways were still debating the issue.

Members of the Committee indicated they shared the concerns expressed and felt the City should be represented in any discussions which would affect the status of the Cordova Street terminal.

**RECOMMENDED,**

THAT the City initiate discussions with railway authorities on the selection of the Vancouver railway terminal to be used in the event CN and CP passenger rail service is amalgamated.

The meeting adjourned at approximately 4:40 p.m.

\* \* \*

FOR COUNCIL ACTION SEE PAGE(S) 385

REPORT TO COUNCILSTANDING COMMITTEE OF COUNCIL  
ON  
FINANCE AND ADMINISTRATION

IV

February 23, 1978

A meeting of the Standing Committee on Finance and Administration was held on Thursday, February 23, 1978, in the No. 3 Committee Room, City Hall, at 11:00 a.m.

**PRESENT:** Alderman M. Brown, Chairman  
 Alderman B. Gerard  
 Alderman G. Puil  
 Mayor Volrich

**ABSENT:** Alderman D. Marzari  
 Alderman W. Gibson

**ALSO PRESENT:** Alderman D. Bellamy  
 Alderman M. Ford  
 Alderman M. Harcourt

**COMMITTEE**  
**CLERK:** J. Thomas

RECOMMENDATION:Departmental Review - Police Department

Before the Committee for consideration was a report of the Chief Constable presenting a review of the activities and budget of the Police Department - the seventh departmental review in a series initiated by the Committee at its meeting on August 9, 1977, following consideration of a proposal for a revised budgeting system in the City.

The Police Department report comprised a main report which provided a summary of the relevant facts regarding the operations of the department, including:

- future trends and problems;
- recommendations by the department, including recommended actions if the departmental budget were alternatively increased or decreased by 5%;
- observations and recommendations by the Consultants, Western Management Consultants.

Supporting appendices enlarged on the comments and recommendations contained in the main report and included an analysis based on the components of departmental structure and activities, consolidated in an overview discussion of departmental priorities.

The report included a description of departmental operations and organizational changes; costs and sources of funding; crime trends; history of police work in the City and the effects of changes which have emerged as the result of the successful development of team policing and the introduction of new community oriented strategies. A major concern identified in the report was the effect of the 1976 Contract Union award. When dealing with this aspect, the Chief Constable reported:

"At this time the Union sought and were awarded a settlement which included the decision that all Police Patrol Units must be 30% two-man by January 1, 1977, 60% by January 1, 1978, and 90% by January 1, 1979, on a twenty-four hour a day basis.

Also, the ability of management to deploy manpower was curtailed further. Prior to this award, men could be deployed at high crime or activity periods without penalty. Now, if a member's hours of duty or shift are altered from those posted on the monthly duty roster, a penalty must be paid.

Cont'd . . .

Report to Council  
Standing Committee of Council  
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Departmental Review - Police Department (Cont'd)

These Union awards have had, and will have, an important and vital impact on Field Operations. When the 90% figure becomes mandatory on January 1, 1979, there will be a significant reduction in Patrol units available; e.g.

If twenty-one men were available for an eight hour shift and five Units were two-man, then eleven one-man Units would be available - total of sixteen. However, 90% would reduce the Units available to ten - two-man, one - one-man or eleven Units. A one-third reduction.

We are presently able to maintain the mandatory 60% two-man coverage but the problem will become acute in peak annual leave periods or if critical manpower exigencies were placed on the Department at any time.

Other important effects will be the lowering of the level of service to the community, primarily in the lack of members available for crime prevention and community programs.

These members will, of necessity, be responding to calls for service. In addition, it may be necessary to review the present priorities on calls for service by the public. These are major areas of concern. The Executive of the Department are aware of the problems and are working to resolve them."

Other areas of concern noted were: necessity for a long-term funding commitment; budget control involving areas outside departmental control, i.e. court overtime costs, fleet maintenance costs, and jail service; improved liaison with senior governments; need for better management and data resource capability; maintenance and expansion of police/community relations; limitations in the area of manpower deployment resulting from implementation of the 90% two-man deployment plan.

Looking ahead, the report noted the following items may affect the administration and operation of the Department in the near future:

1. Recommendations of the Provincial Task Force on Municipal Policing Costs due to report later in 1978.
2. The 10 hour, 4 day work week (4-10 plan). It is felt that given our present manpower and the 90% two-man car plan, the Police Department could not provide an adequate service if the 4-10 plan were to be implemented throughout the Department.
3. The provision of detoxification facilities and jail facilities by the Provincial Government. These facilities would allow the Department to release the jail staff (approximately 5% of total police personnel) for other police duties.
4. Development of the Police Index Enquiry System (P.I.E.S.) and the Mobile Radio Data System (M.R.D.S.). These two systems will give the operational staff faster access to police information, allowing for more efficient use of time.
5. Expansion of the Staff Development Program. This program will lead to the early identification of personnel abilities and skills and the need for further training, allowing the Department to more effectively deploy and develop personnel.
6. The Provincial Government's Drug Rehabilitation Program. This program may have an effect on the City's crime situation.
7. Future Union awards may have an effect on the operation of the Department.

Cont'd . . .

Report to Council  
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Departmental Review - Police Department (Cont'd)

The Chief Constable's recommendations resulting from the review of departmental organizational units were as follows:

1. That, as a result of deficiencies in the management and support functions, Council give consideration to increasing manpower in those areas and providing the necessary training in specialist management areas; e.g. finance, budget control, and staff development.
2. That the department accelerate the expansion of the Staff Development Program in order that prospective managers can be identified within the department and provided with relevant training programs.
3. That Council give high priority to the introduction of a readily accessible management information system to allow for a more efficient administration of the department.
4. That Council give consideration to the development of a more effective budgetary system that would allow for long-range planning and manpower needs.
5. That Council and the department work together to establish a more effective liaison with senior levels of government to:
  - a) allow for more local input into proposed legislation that has direct affect upon provision of municipal policing;
  - b) develop an acceptable cost-sharing agreement relating to municipal policing;
  - c) provide funding for Police research purposes similar to the L.E.A.A. (Law Enforcement Assistance Administration) programs;
  - d) develop a more equitable system for providing drug enforcement programs and funding;
  - e) accelerate the provision of suitable detoxification and lock-up facilities.
6. That the department actively pursue the development of improved police performance and productivity measures.
7. That the department consider a study to analyze the cost effectiveness of crime prevention/community relations programs.
8. That the department prepare plans for alternative deployment of manpower should the 90% two-man car award not be resolved.

Commenting on the 5% increase/reduction alternatives, the Chief Constable pointed out 5% of the net budget equalled \$1,500,000; 5% of the manpower complement represented 60 men. Recommendations on the alternatives were as follows:

Cont'd . . .

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Departmental Review - Police Department (Cont'd)

A. If budget reductions are to be made:

1. That partial reductions be made in the following areas:

i)	Bicycle Registration Unit	2 police	1 civilian
ii)	Marine Squad	2 police	
iii)	Mounted Squad	2 police	
iv)	Schoolboy Patrol	1 police	
v)	Public Information Counter	2 police	
vi)	Warrant Squad	1 police	
vii)	Parking Squad	6 police	
		= 1.5% of manpower:	
		cost =	\$376,967.

2. A further reduction of forty-five (45) men be made in the Bureau of Field Operations, Patrol Division, and that this reduction be shared equally throughout the Patrol Division.

= 3.9% of manpower:  
 cost = \$997,885.

4.6% of Net Budget  
 = \$1,374,822.

3. That, should reductions be necessary, the following priority of functions be acknowledged:

- i) response to calls for service;
- ii) crime prevention/community involvement programs.

B. If budget increases are to be made the Chief Constable recommended:

Further study be carried out to determine those areas of management requiring more personnel, improved training and management aids and to determine which crime prevention/community involvement programs would be most effective and to apply the increases accordingly.

The Consultants in their report noted significant improvements, focused on operational activities, had been introduced into the Police Department over the past few years. There was now a need to provide similar improvements in the management resources, systems, information, and control activities. The Police Department had staffing and budget that compared with many large organizations in the community and needed the management resources and approaches commensurate with its size.

The operational improvements implemented by the department in the past few years had led to more emphasis on prevention, community involvement and team policing in line with the progressive development of leading police forces in North America. The department had implemented these changes in a careful, well-planned manner involving a thorough analysis, pilot testing and detailed evaluation and finally full implementation.

The department had properly identified a major concern involving the 90% two-man car situation. The impact of this move on the availability of men would be significant. It was important for the

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(IV - 5)

Departmental Review - Police Department (Cont'd)

Police Board and the Finance Committee to ensure that this development does not force the department away from its current preventative, community-oriented, team policing approaches and back to a reactive, non-preventative role.

The Consultants recommendations were as follows:

1. We strongly support the department's intention to now focus on improvements in the management of the department and recommend that:
  - management resources be assessed and recommendations made for additional resources where needed
  - management responsibilities be clearly defined at all levels
  - standards of performance for managers be clearly set, recognizing that overall policing measures are not currently available
  - regular reviews of priorities and performance be undertaken
  - failure to perform management responsibilities be identified and dealt with
  - management training and development programs be developed and implemented
  - management information systems be developed and implemented
  - cost/benefit analyses be developed for use by management.
2. We support the department's emphasis on continuing liaisons with senior levels of government concerning:
  - the impact of legislation
  - improvements in reducing drug related crimes
  - improvements in judicial systems to reduce court related overtime
  - transfer of jail responsibilities
  - transfer of responsibility for harbour policing to the National Harbours Board
  - transfer of V.I.P. security to RCMP.
3. We support the department's concern over the large costs of fleet maintenance which are outside its control and recommend:
  - that an assessment be made of fleet maintenance and that standards of service and cost be established and a decision made on responsibility for this activity.
4. We recommend that the department place more emphasis on personnel and training activities and strengthen their role in improving management resources.
5. We support the department's request for a back-up man in Finance and Budgeting.

Cont'd . . .

Report to Council  
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Departmental Review - Police Department (Cont'd)

6. We support the department's desire for long range planning and recommend that the Police Department join with the City in developing a practical approach to long range planning. The Chief should now join the City Manager and the senior department heads in their present management meetings.
7. We recommend that all activities conducted by the department that are duplicated by the City be closely analyzed to determine the appropriate allocation of responsibility.

The report was presented by the Chief Constable who attended with Deputy Chief Constables T. Dixon, A.E. Oliver, R.J. Stewart, and senior members of the department including Staff Inspector Pickering, Secretary of the Vancouver Police Board. The Consultants' representative, Mr. John Witt, also contributed to the Committee's discussion.

Mayor Volrich referred to previous departmental reviews and noted the Police Department could not be dealt with on the same basis because the department operated under the jurisdiction of the Vancouver Police Board. The Board was responsible for the department's organization and activities under the authority of the Provincial Police Act. City Council, however, controlled the Police budget so while some of the objectives set out for consideration in other departmental reviews were not applicable to the Police Department, it was open to the Committee and Council to comment on budget matters. Therefore, it would be appropriate, following the Committee's deliberations, to refer the review to the Police Board for further consideration together with any recommendations or comments the Committee thought advisable.

The Police budget represented the largest single component of the Civic budget - over \$30 million, borne entirely by the Vancouver taxpayers. Other municipalities under contract to the R.C.M.P. enjoyed substantial cost-sharing benefits from the Federal and Provincial Governments. These benefits were not available to Vancouver, the area with the highest crime rate and largest concentration of population. The inequity of this situation was being emphasized in discussions with senior levels of Government. The Police Board was particularly concerned about costs involved in the following areas and was seeking a major commitment for Federal and Provincial cost-sharing:

- court overtime costs representing costs in excess of \$1 million annually (Provincial);
- drug offences (Federal - under Narcotic Control Act);
- custodial costs (Provincial) \$1 million annually.

Strong representation would be made to the Task Force on Municipal Policing Costs and it was hoped changes would derive from the Task Force hearings with direct benefit to Vancouver in the areas where financial inequities presently existed.

The Police Board shared the concerns expressed by the Chief Constable regarding the 90% two-man deployment plan and possible repercussions on the currently successful team policing crime prevention role. Discussions on the implementation of this Contract award were continuing with the Police Union. (During discussion by the Committee on this matter it was agreed there be further discussion at a short In Camera session to follow the Committee meeting.)

The Chief Constable and Mr. Witt addressed the Committee on aspects of their recommendations and participated in the wide ranging

Report to Council  
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Departmental Review - Police Department (Cont'd)

discussion which followed. Among the topics explored were:

- responsibilities for policing National Harbours Board and railway properties;
- team policing and co-ordination with social agencies;
- improved liaison with Senior Governments to define responsibility for cost-sharing, particularly in the areas of overtime costs;
- police representation on the Manager's Advisory Committee;
- possibility of expanding the Police personnel function to include civilian personnel presently administered by City Hall Personnel Department;
- necessity for reassessment with other City staff of the deteriorating crime situation in the Downtown Eastside;
- cost implications of new compulsory drug treatment legislation and the opening of the new remand and detoxification centres;
- potential for increased civilian involvement in duties presently performed by uniformed personnel;
- benefits of City/Police centralised garage facilities;
- P.N.E. parking problems.

It was the consensus that there be no cutbacks in policing services in the City and that the City should continue to press senior governments for adequate cost-sharing for Federal and Provincial related Police services.

It was

RECOMMENDED,

- A. THAT the City meet with relevant Federal and Provincial officials to discuss cost-sharing issues.
- B. THAT the Police Department Review and Consultants' recommendations be referred to the Vancouver Police Board.
- C. THAT the Consultants' recommendations be referred to a committee comprising the Mayor, Chairman of the Finance and Administration Committee, City Manager and Director of Finance for further review and report back to the Committee.

The meeting adjourned at approximately 1:00 p.m. to reconvene 'In Camera'.

\* \* \* \*

FOR COUNCIL ACTION SEE PAGE(S) 385

V

REPORT TO COUNCILSTANDING COMMITTEE OF COUNCIL  
ON FINANCE AND ADMINISTRATION

February 23, 1978

A meeting of the Standing Committee of Council on Finance and Administration was held on Thursday, February 23, 1978, at 2:45 p.m., in the No. 3 Committee Room, third floor, City Hall.

PRESENT: Alderman Brown, Chairman  
Alderman Gerard  
Alderman Puil

ABSENT : Alderman Gibson  
Alderman Marzari

ALSO  
PRESENT: Alderman Ford  
Alderman Kennedy

CLERK : G. Barden

RECOMMENDATION1. Cultural Grants 1978

The Committee considered a Manager's Report dated February 20, 1978 and an Appendix outlining cultural grant requests for 1978 wherein the Director of Social Planning reported as follows:

"On February 16th, 1978, Council's Joint Committee on Community Services and Finance and Administration recommended a 1978 Cultural budget guideline of \$543,000 which included the \$100,000 City share allocated for the Captain Cook Bicentennial Festivals.

Within the framework of Social Planning cultural funding criteria (Appendix 1) - the overall cultural grant recommended at this time totals some \$436,323 (excluding the \$100,000 Festival provision).

1978 Recommendations	436,323
1978 Festival Budget	100,000
Total	<u>536,323</u>
Estimated Theatre Rental Increase	<u>6,000</u>
	542,323
1978 Committee on Finance and Administration Recommendations	<u>543,000</u>
Balance Available	<u>\$=====</u> \$687

Cultural grant recommendations and categories shown in Appendix 2 are in keeping with the procedures suggested by the sub-committee of Council Committee on the Arts in order to achieve the following:

- Provide a more reasonable relationship of civic share as compared to an organization's total operating budget. Also create a more equitable funding pattern among various organizations without regard to percentage increases over last year's grants.
- To encourage new and innovative cultural programs and projects among emerging organizations.

cont'd.....

Report to Council  
Standing Committee of Council  
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**Clause #1 continued:**

- To maintain a responsible level of support for the City's key cultural organizations."

Following discussion, the Committee took action as follows:

- (A) THAT City Council approve the following grants as recommended by the Committee subject to conditions outlined by the Social Planning Department:

	<u>1977 Grant</u>	<u>1978 Request</u>	<u>Committee's Recommendation</u>
Arts Club	7,188	10,000	7,188 *
Canadian Music (West) Centre	5,000	5,000	5,000
City Stage	11,500	13,500	12,000
The Community Music School of G.V.	20,000	29,000	20,100
Gore Street Firehall (Int. Actors' Workshop)	1,952	9,000	1,952
Metro Theatre	-	5,000	5,000
Vancouver East Cultural Centre	55,750	41,500	52,250 *
York Theatre (Vancouver Little Theatre Assn.)	6,211	2,000	2,000
Festival Concert Society	7,745	12,450	5,700
Friends of Chamber Music	345	380	380
Playhouse Theatre Centre of B.C.	73,753	63,000	50,000
Vancouver Bach Choir	2,300	9,000	3,810
Vancouver Cantata Society	-	1,500	1,500
Vancouver Chamber Choir	1,600	3,160	2,000
Vancouver Festival of Choirs (Four Choir Festival)	1,500	2,000	2,000
Vancouver Opera Assn.	41,400	55,090	28,000 *
Vancouver Symphony Society	137,716	136,445	136,445
Anna Wyman Dance Theatre	4,500	10,000	5,500
Carousel Children's Theatre	3,000	5,000	4,000
Green Thumb Players Society	1,000	4,000	4,000
New Play Centre	3,380	4,546	3,380 *
Pacific Ballet Theatre Society	1,750	3,000	3,000
Paula Ross Dance Society	1,750	2,500	2,500
Prism Dance Theatre	1,000	2,500	1,500
Tamahnous Theatre	3,000	4,500	4,000
Vancouver New Music Society	1,000	2,000	2,000
Vancouver Society for Early Music	4,860	5,350	5,000
Westcoast Actors Society	3,000	5,000	4,000
B.C. Boys Choir	2,000	3,000	2,500
Junior Symphony Society	-	1,500	1,000
Kiwanis Music Festival	500	500	500
Native Daughters of B.C.	800	1,000	1,000
Vancouver City Hall Choristers	2,000	3,365	2,000
Acme Theatre	2,000	2,500	2,000
B.C. Multicultural Assn.	-	3,000	1,000
Canadian Theatre for the Deaf	-	5,000	1,500
Cecilian Ensemble	-	1,978	1,000
Circus Minimus	-	1,772	500
Dance In Canada	-	7,240	5,000
Gallery Singers	-	1,000	500
Immrar Dance Theatre	500	5,000	750
Janus Theatre	1,000	2,000	1,000
Mountain Dance Theatre	1,000	2,000	2,000
Pumps Centre for the Arts Society	-	2,387	1,000
Sepia Junior Players	-	6,315	1,000
Spectrum Theatre	-	1,000	1,000
Terminal City Dance Society	-	3,600	1,000
The Town Waites	1,000	3,580	2,000

\*(reduced from recommendation of the Social Planning Department - see Appendix II)

cont'd. ....

Clause #1 continued:

	<u>1977 Grant</u>	<u>1978 Request</u>	<u>Committee's Recommendation</u>
Vancouver Ballet Society	750	3,183	1,000
Vancouver Chamber Players	500	912	800
Vancouver Explorations Workshops Society	-	2,000	1,500
Vancouver Junior Club for Performing Arts	1,000	1,000	1,000
Vancouver Society for Days, Months & Years	1,000	1,500	1,500
Western Opera	-	2,000	2,000
Vancouver Women's Musical Club	-	380	380
National Met Opera Auditions	345	100	100
Theatre In The Park	7,500	25,000	7,500
Touchstone Theatre	-	5,000	1,000
			<hr/>
			419,235

419,235

(B) THAT grants not be approved for the following organizations:

Pacific Cinematique \*  
Axis Mime Theatre Society \*  
British Columbia Drama Association  
Courtney Youth Music Centre  
Musical Theatre of British Columbia  
New Age Community Centre  
Sweet Adelines Inc.

(C) THAT there be no appeals heard by Council on cultural grants.

## 2. Vancouver Art Gallery

The Committee considered the following three reports on the Vancouver Art Gallery:

- (a) Manager's Report dated December 1, 1977, on the history of the relationship, financial arrangements and responsibilities between the City and Art Gallery (attached).
  - (b) Manager's Report dated February 15, 1978, on renovations to the existing Vancouver Court House for the Vancouver Art Gallery (attached).
  - (c) Report dated November, 1977, prepared by Arthur Erickson Architects on the method and cost of renovating the existing Court House for use by the Vancouver Art Gallery (on file in City Clerk's Office).

Mr. Luke Rombout, Director, Ms. Janet Fleming, Accountant, Mr. Geoff Massey, Vice President, Board of Trustees, and Mrs. M. Shaw, Vice President, Board of Trustees, Vancouver Art Gallery, spoke on the matter. Mr. Rombout noted it is not just a matter of space that is needed but also a humidity control system. Many major exhibitions have declined coming to Vancouver due to the lack of humidity control. Also, there are two private collectors who will donate works of art valued at \$½ million but they are waiting for the Gallery to be moved to the new site. The Art Gallery, in a letter dated February 22, 1978, details the proposed capital financing for the project as follows:

\*(The Social Planning Department recommended that these two groups receive a grant - see Appendix II)

cont'd.....

Report to Council  
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Clause #2 continued:

\$ 2,600,000	- Renovation funds held in reserve by the City (this is the Downtown Improvement Reserve).
\$ 2,000,000	- Proceeds of sale, present V.A.G. site (owned by the City).
\$ 2,000,000	- City of Vancouver
\$ 3,500,000	- Federal Government
\$ 1,500,000	- B.C. Government
\$ 1,500,000	- Private Sector
<hr/>	
\$13,100,000	
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The Art Gallery requested \$4,600,000 cash commitment from the City plus the value of the present site for a total City input of \$6,600,000. It was noted that the Downtown Improvement Reserve amount of \$2,600,000 is available. The other \$2,000,000 is not available and the Director of Finance feels it would have to come from future Supplementary Capital Budgets. The 1978 Supplementary Capital Budget is fully committed and the Director of Finance does not anticipate the situation being any better in 1979. The earliest that seems even remotely possible is perhaps \$1,000,000 in each of 1980 and 1981.

The Director of Permits and Licenses submitted the following three options for the Committee for consideration:

- (1) That City Council abandon further consideration of renovating the Provincial Court House for the Vancouver Art Gallery because of the associated high costs.
- (2) That Council approve in principle that the present Provincial Courts Buildings be renovated for a new Vancouver Art Gallery, at an estimated construction cost of \$11 million, inclusive of fees, with the City's contribution to remain as the previously agreed contribution of approximately \$4.6 million.
- (3) That Council approve in principle that the present Provincial Courts Buildings be renovated for a new Vancouver Art Gallery, at an estimated construction cost of \$11 million, inclusive of fees, with the City's contribution to be approximately \$6.6 million as suggested in the letter from the Director of the Art Gallery.

The City Manager commented as follows:

- "- The costs of the proposed renovation are still not certain, and without the expenditure of \$60,000 for drawings and specifications and the subsequent tender calls, it is not possible to be sure about them. From various meetings held over the past year, it is unlikely that the costs will be much less than \$11 million (1977-78 dollars). Hopefully it will be not much more.
- The fund raising proposal of the Art Gallery is optimistic, but if Senior Governments and the private sector contribute as proposed, the residual City's contribution can be financed by the Downtown Improvement Reserve and by the value of the present Vancouver Art Gallery site.

cont'd...

Report to Council  
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Clause #2 continued:

A decision to proceed with the project will have to be reconsidered if either tenders come in higher than anticipated or other contributions are not forthcoming as expected. Information on both counts should be available by July 1."

Following further discussion, it was

RECOMMENDED

- (A) THAT Council approve in principle that the present Provincial Courts Buildings be renovated for a new Vancouver Art Gallery at an estimated construction cost of \$11,000,000, inclusive of fees, with the City's contribution to remain as the previously agreed contribution of approximately \$4.6 million.
- (B) THAT the City Architect be instructed to have the necessary drawings and supporting documents prepared in order to obtain by a selective tender an upset price for the project. The successful contractor to provide the Architects and Consultants advice on construction techniques and provide cost information in order to ensure the maximum benefit to the City in the final project cost. The City Architect to report to Council the results of tendering before proceeding further.
- (C) THAT the funds for fees, in the amount of \$60,000, be appropriated from the Downtown Improvement Reserve.
- (D) THAT the Art Gallery be requested to report to the Committee by August 1, 1978 on commitments received towards their fund-raising efforts, to permit Council to make a final decision at that time.
- (E) THAT the City Manager draw up a list of six architectural firms for the project to be presented to Council "In Camera".
- (F) THAT the City Manager bring forward a proposal for a partnership arrangement of two architects splitting the contract for the Vancouver Art Gallery project.

The meeting adjourned at approximately 4:50 p.m.

\* \* \* \* \*

FOR COUNCIL ACTION SEE PAGE(S) 383, 384  
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